

2016 APEC COUNTER-TERRORISM ACTION PLAN

ECONOMY:

The People's Republic of China

CALENDAR YEAR:

2016

LAST UPDATED:

October 2016

Objective: Where appropriate, to self-assess progress against APEC Leaders' and Ministers' counter-terrorism commitments, and to identify capacity building needs to assist the CTTF to identify priority areas for future cooperation.

EXECUTIVE SUMMARY

1. Summary of main achievements/progress in implementing Leaders' and Ministers' commitments since last update.

China is determined to fight against all forms of terrorist activities in accordance with law and has developed comprehensive measures to eliminate both symptoms and root causes of terrorism. China has adopted a series of laws and regulations including the Counterterrorism Law, improved domestic counterterrorism mechanism, strengthened the security of critical infrastructure, landmark city buildings, public spaces, aircraft and ships all over the country, taken strict measures on weapons and explosives supervision and border control, and implemented relevant international standards by putting them into daily practices. China has attached great importance to international and regional counterterrorism cooperation and engaged actively in the work of APEC CTWG by maintaining close communication with other APEC economies on experience sharing and capacity building.

2. Summary of forward work program to implement Leaders' and Ministers' commitments.

China will continue to strengthen domestic counterterrorism infrastructure, legislation and capacity by implementing comprehensive measures on protecting cargo, transportation, infrastructure, financing, and people-to-people connectivity. China will continue to participate actively in multilateral counterterrorism cooperation, including APEC CTWG to share experience and carry out pragmatic projects on counterterrorism. China will also boost cooperation and communication with other APEC economies on counterterrorism issues.

3. Summary of capacity building needs and opportunities that would accelerate/strengthen the implementation of APEC Leaders' and Ministers' commitments by your economy and in the region.

- China would like to attend more workshops or seminars on combating terrorists' use of Internet and Foreign Terrorist Fighters(FTFs).
- China would like to strengthen cooperation with other APEC member economies on counterterrorism information sharing, exchange of best practices and capacity building.

A. ENHANCING THE SECURE FLOW OF TRADE AND PEOPLE IN THE APEC REGION

A.1 Protect Cargo:

Contact Point: Name: _____ Wu Shuai _____ Title: _____ Attache, Ministry of Foreign Affairs _____

Telephone Number: __ (86)10-65963194 __ Fax Number: __ (86)10-65961460 __ Email Address: _____ wu_shuai@mfa.gov.cn _____

LEADERS' AND MINISTERS' COMMITMENTS

- Implement the [APEC Framework for Secure Trade](#) (2005).
- Implement the common standards for electronic customs reporting developed by the [World Customs Organization](#) (WCO) that provide data to target high-risk shipments and facilitate trade (2002).
- Implement as practicable as possible a container security regime that facilitates the smooth flow of trade while enhancing the integrity of containers (2002).
- Promote private-sector adoption of high standards of supply chain security, as developed by the private sector and law enforcement officials (2002).
- Continue cooperation between APEC member economies to facilitate trade recovery after a terrorist attack (2006, 2007, 2011).
- Work towards more consistent security measures that reduce transaction costs, and to enhance cooperation with the private sector (2007, 2011).
- Complete the APEC Authorized Economic Operator (AEO) Best Practices Guidelines Document (2011)
- Continue work on the Trade Recovery Program to work toward an operational system for ensuring trade recovery and resilience across the region in the wake of natural disasters and other major disruptions, such as terrorist attacks. (2011)

MEASURES UNDERTAKEN SINCE LAST UPDATE TO IMPLEMENT COMMITMENTS

Since the year of 2008, China Customs has implemented the Chinese AEO program. According to APEC Leaders' and Ministers' commitments in 2011, China Customs has been improving the program and has implemented the Interim Measures for Enterprise Credit Management (IMECM) which is China's current AEO program. The IMECM focuses more on the security of trade, with an aim to enhance enterprise's counterterrorism capacity and facilitate the international trade.

FURTHER MEASURES PLANNED TO IMPLEMENT COMMITMENTS (indicate timeframe)

China Customs is going to revise the AEO measures and criteria by the end of 2016 so as to enhance the security and facilitation of international trade.

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N/A

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N/A

A.2 Protect Port Facilities and Ships Engaged in International Voyages:

Contact Point: Name: _____ Wu Shuai _____ Title: _____ Attache, Ministry of Foreign Affairs _____

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LEADERS' AND MINISTERS' COMMITMENTS

- Review ship and port facility security plans; automatic identification systems (AIS) installed on certain ships (2004).
- Support international efforts to fight piracy (2002, 2008).
- Support the implementation of the International Ship and Port Facility Security Code (2004).
- Cooperation between APEC **member economies** on training to enhance ship and port security in the region (2002).
- Cooperate with the International Maritime Organisation on its efforts to undertake an analysis of small boats as potential threats to maritime security (2009).
- Enhance ability to identify, assess, and share information on threats to transportation facilities, vehicles, people and cargo, to prevent and combat acts of unlawful interference (2011)

MEASURES UNDERTAKEN SINCE LAST UPDATE TO IMPLEMENT COMMITMENTS

- China issued the amended Port Facility Security Code of the People's Republic of China on 2 September, 2016, which optimizes the management process, upholds enterprises' main-body responsibility, and emphasizes that the operator or manager of the port facility should take the leading responsibility for the security work in the port facility.
- China strictly enforces the ISPS Code, organizes annual inspection of port facilities, and enhances knowledge and capacity building of security chiefs and personnel. Over 800 units have obtained the Statement of Compliance of Port Facility.
- China constantly improves its AIS shore network construction, which covers all main navigable waters in the coastal and inland areas and monitors the ships calling at its ports.
- China continues to dispatch naval escort task forces in the Aden Gulf to protect the security of ships.
- China successfully held the Sub-regional Seminar for Maritime Surveillance Monitoring and Communication Systems for Maritime Security in Qingdao, China from October 27 to 30, 2014, jointly sponsored by IMO.

FURTHER MEASURES PLANNED TO IMPLEMENT COMMITMENTS (indicate timeframe)

- China will continue to strictly enforce the ISPS Code and enhance its port facility security.
- China will strengthen the communication and cooperation with other APEC member economies.

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China would like to, together with other APEC economies, carry out capacity building activities on ship safety inspection, ship security, VTS and navigation support.

A.3 Protect International Aviation:

Contact Point: Name: _____ Wu Shuai _____ Title: _____ Attache, Ministry of Foreign Affairs _____

Telephone Number: __ (86)10-65963194 __ Fax Number: __ (86)10-65961460 __ Email Address: _____ wu_shuai@mfa.gov.cn _____

LEADERS' AND MINISTERS' COMMITMENTS

- Introduce highly effective baggage screening procedures and equipment in all APEC international airports as soon as possible; and accelerate implementation of standards for reinforced flight deck doors for passenger aircraft wherever possible (2002).
- Support International Civil Aviation Organization (ICAO) [mandatory aviation security audits](#) (2002, 2009).
- Enhance air cargo security by promoting adoption of the guidelines developed by the [ICAO](#) (2002).
- Examine emerging approaches to air cargo security; share information on efficient screening technologies and training; and harmonise aviation security measures (2009).
- Adopt strict domestic export controls on Man-Portable Air Defense Systems (MANPADS); secure stockpiles; regulate production, transfer, and brokering; ban transfers to non-state end-users; and exchange information in support of these efforts (2003).
- APEC economies which did not do so before 2007 to conduct one MANPADS' assessment of a major international airport using the MANPADS' Vulnerability Assessment (MVA) guide established by the ICAO or similar international guidelines (2005).
- Work towards continuous improvement of aviation security oversight and quality control (2009).
- Implement effective capacity building programs for air cargo and air traveller protection, which help develop institutions and mobilize expertise and resources efficiently (2010).

MEASURES UNDERTAKEN SINCE LAST UPDATE TO IMPLEMENT COMMITMENTS

- The Civil Aviation Administration of China(CAAC) fully supports and highly appraises the Universal Security Audit Program(USAP) implemented by International Civil Aviation Organization(ICAO) since 2002 and passed the first and second cycle of USAP audits.
- CAAC actively promoted the implementation of ICAO's relevant regulations on cargo security and drafted Regulation on China's Civil Air Cargo Transportation Security which stipulates cargo security check process and security regulation measures.
- CAAC continuously strengthens monitoring of civil aviation security, and urges relevant security administration agencies and operators to strictly implement China's security quality control program.

FURTHER MEASURES PLANNED TO IMPLEMENT COMMITMENTS (indicate timeframe)

- According to the requirement of ICAO, CAAC will adopt USAP-CMA in July 2017, CAAC will maintain close cooperation with the auditing bodies of ICAO.
- CAAC will continue enhancing its communication and cooperation with other APEC economies.

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N/A

A.4 Protect People in Transit:

Contact Point: Name: _____ Wu Shuai _____ Title: _____ Attache, Ministry of Foreign Affairs _____

Telephone Number: __ (86)10-65963194 __ Fax Number: __ (86)10-65961460 __ Email Address: _____ wu_shuai@mfa.gov.cn _____

LEADERS' AND MINISTERS' COMMITMENTS

- Implement as expeditiously as possible an [Advance Passenger Information](#) system for the collection and transmission of advance passenger information (2002).
- Consider joining the [Regional Movement Alert System](#) (RMAS) (2006).
- Adopt and implement agreed standards for machine readable travel documents, and application of biometrics in entry and (where applicable) exit procedures and travel documents consistent with [ICAO](#) and the [International Standards Organization](#) (2002).
- Assure the highest possible integrity of all government officials who are involved in border operations (2002).
- Develop a standardized strategic safety and security master plan for tourists, a crisis management model, and promote the development by industry of simple-to-use safety and security measures for tourism businesses (2002).
- Voluntarily provide information on lost and stolen travel documents to the existing database of the [International Criminal and Police Organization](#) (ICPO-Interpol) on a best endeavours basis (2005).
- Implement APEC Travel Facilitation Initiative to facilitate regional international travel, while ensuring the security of the overall travel system. (2011)

MEASURES UNDERTAKEN SINCE LAST UPDATE TO IMPLEMENT COMMITMENTS

China is developing a biometric visa system.

FURTHER MEASURES PLANNED TO IMPLEMENT COMMITMENTS (indicate timeframe)

N/A

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N/A

A.5 Combat Threats to Security:

Contact Point: Name: _____ Wu Shuai _____ Title: _____ Attache, Ministry of Foreign Affairs _____

Telephone Number: __ (86)10-65963194 __ Fax Number: __ (86)10-65961460 __ Email Address: _____ wu_shuai@mfa.gov.cn _____

LEADERS' AND MINISTERS' COMMITMENTS

- Review progress on commitments to dismantle trans-national terrorist groups (2003, 2005, 2006, 2007, 2008).
- Eliminate the severe and growing danger posed by the proliferation of weapons of mass destruction and their means of delivery by strengthened non-proliferation regimes and adopting and enforcing effective export controls (2003, 2004, 2005, 2006) as well as take appropriate individual and joint actions to protect legitimate financial and commercial system from abuse (2006).
- Ensure that any measures taken to combat terrorism comply with all relevant obligations under international law, in particular international human rights, refugee and humanitarian law (2005).
- Relevant economies to take steps towards the ratification and implementation of, or the commitment to ratify all basic universal antiterrorist conventions (2004, 2008).
- Increase and better coordinate counter-terrorism activities, where appropriate, through effective collaboration, technical assistance and capacity building, and cooperation between APEC's Counter-Terrorism Task Force with relevant **international, regional and functional organizations (2003) in accordance with the relevant APEC rules and practices.**
- **Relevant economies** to implement the [International Atomic Energy Agency Code of Conduct on the Safety and Security of Radioactive Sources](#) as well as the [Guidance on the Import and Export of Radioactive Sources](#) (2005).
- Continue efforts and cooperation on food defense to mitigate the terrorist threat to the food supply following the voluntary APEC Food Defence Principles (2007).
- Implement the APEC Consolidated Counter-Terrorism and Secure Trade Strategy to make regional commerce and travel more secure, efficient, and resilient (2011).

MEASURES UNDERTAKEN SINCE LAST UPDATE TO IMPLEMENT COMMITMENTS

- The Ministry of Environment Protection/Nation Nuclear Safety Administration (MEP/NNSA) of the People's Republic of China has established an administrative procedure for the management of the import and export of radioactive sources according to the IAEA Code of Conduct. Prior to approving the export of Category I sources, MEP/NNSA should get in advance the consent from the regulatory authority in the importing country. Prior to the export of Category II sources, MEP/NNSA should verify that the importing entity has relevant license for the possession of the sources. Meanwhile, MEP/NNSA requires the exporting enterprise to inform the regulatory authority in the importing country before the transport of the Category I & II sources to be exported. China exported radioactive sources of Category I to Egypt according to the above procedure in 2015. In May 2016, MEP/NNSA staff participated in the meeting organized by the IAEA to review the implementation by its member states on the Code of Conduct on the Safety and Security of Radioactive Sources as well as the Guidance on the Import and Export of Radioactive Sources.

- China's Food and Drug Administration has carried out cooperation with APEC economies in the field of food safety and established the most stringent food safety standards to commonly improve the level of food safety governance.

FURTHER MEASURES PLANNED TO IMPLEMENT COMMITMENTS (indicate timeframe)

As one of the major importers of Category I sources, China has developed the capability of producing and exporting Category I sources in recent years. Currently, MEP is negotiating with the nuclear safety regulatory agency of Canada about the draft agreement on management of importing and exporting radioactive sources.

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N/A

B. HALTING TERRORIST FINANCING:

Contact Point: Name: _____ Wu Shuai _____ Title: _____ Attache, Ministry of Foreign Affairs _____

Telephone Number: __ (86)10-65963194 __ Fax Number: __ (86)10-65961460 __ Email Address: _____ wu_shuai@mfa.gov.cn _____

LEADERS' AND MINISTERS' COMMITMENTS

- Cut off terrorists' access to the international financial and commercial system, including by implementing standards and agreements on combating terrorist financing and money laundering (2002, 2004, 2006, 2007, 2008, 2009).
- Enhance law enforcement and regulatory capabilities by establishing or identifying a financial intelligence unit (FIU) in each member economy, and enhancing information sharing with other FIUs (2002).
- Relevant economies to implement [UN and other international instruments](#) (2002).
- Implement, where applicable, the [FATF's Special Recommendations](#) on terrorist financing, including those relating to non-profit organizations, alternative remittance systems and illicit cash couriers (2002, 2008).

MEASURES UNDERTAKEN SINCE LAST UPDATE TO IMPLEMENT COMMITMENTS

- The People's Bank of China researches the transaction features of terrorist financing, releases monitoring models for such transaction to financial institutions, and requires financial institutions to monitor, analyze and report terrorist financing.
- The People's Bank of China releases risk warnings to financing institutions according to new features and conditions of terrorist financing.
- China's Anti-money laundering Monitoring and Analysis Center (CAMLMAC) has signed Memorandum of Understanding with 26 economies to cooperate in the exchange of financial intelligence, dramatically expanding cooperation with Financial Intelligence Units of other economies.

FURTHER MEASURES PLANNED TO IMPLEMENT COMMITMENTS (indicate timeframe)

- To closely update the new conditions and features of terrorist financing and improve the counterterrorism financing monitoring system by constantly optimizing the monitoring indexes and model.
- To strengthen the guidance to financing institutions on combating terrorist financing.
- To continue strengthening the investigation of combating terrorist financing and promoting the case-filing, prosecution and trial of terrorist financing crime.

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N/A

C. PROMOTING CYBER SECURITY:

Contact Point: Name: _____ Wu Shuai _____ Title: _____ Attache, Ministry of Foreign Affairs _____

Telephone Number: __ (86)10-65963194 __ Fax Number: __ (86)10-65961460 __ Email Address: _____ wu_shuai@mfa.gov.cn _____

LEADERS' AND MINISTERS' COMMITMENTS

- Countering terrorism by implementing and enhancing critical information infrastructure protection and cyber security to ensure a trusted, secure and sustainable online environment (2002).
- Enhance mutual cooperation on countering malicious online activities and engage in efforts to increase cybersecurity awareness (2010).

MEASURES UNDERTAKEN SINCE LAST UPDATE TO IMPLEMENT COMMITMENTS

- Promoting rule of law in cyberspace, i.e, promulgating *the Counterterrorism Law*, kicking off the formulation of *Cyber Security Law*, and making amendments to the *Criminal Law to regulate* the computer-related activities.
- Facilitating international consensus.
- Hosted the World Internet Conferences in 2015 and 2016, to promote jointly building a community of common destiny in cyberspace.
- Hosted international cyber security workshops, to promote discussions on international norms, rules and principles in cyberspace.
- Hosted the international symposiums on combating terrorists' use of the Internet within the framework of the 2015 Global Counterterrorism Forum in 2014 and 2016.
- Played a constructive role in building consensus on the 2015 report of UNGGE on information security, in particular, expanding the international consensus on rules and principles on critical information infrastructure protection and combating cyber-terrorism.
- Strengthening dialogue and cooperation within the APEC economies.
- Hosted China-ASEAN Information Harbour Forum in 2014, 2015 and 2016.
- Held a cyber security sub-forum under the framework of BOAO Asian Forum.
- Held ARF workshop on cyber security capacity-building together with Malaysia.
- Held workshops on Internet development for ASEAN countries.
- Established the China-U.S. High-level Joint Dialogue on Cybercrime and Related Issues, China-U.S. Senior Experts Group on International Norms in Cyberspace and Related Issues. Held dialogues on cyber issues with Russia, Australia, New Zealand, Korea and Japan.
- Maintaining sound cooperation with other APEC economies on combating cybercrimes and handling cyber security incidents.

FURTHER MEASURES PLANNED TO IMPLEMENT COMMITMENTS (indicate timeframe)

- To host World Internet Conference and China-ASEAN Information Harbour Forum annually.
- To continue dialogue with Russia, the US, Australia, New Zealand, Korea, Japan and other APEC economies.

- To further advance the domestic legislation efforts on cyber security.
- To continue active participation in the relevant international processes, focusing on advancing the formulation of international norms, rules and principles in cyberspace as well as strengthening the international cooperation on combating cybercrime and terrorists' use of the Internet.

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China will continue to hold workshops and seminars on cyber security to enhance information sharing and exchanges of best practice.