



Asia-Pacific Economic Cooperation

2003/SOMI/009 Rev. 2

Agenda Item: V 5.1

APEC Counter-Terrorism Action Plan

Purpose: Consideration
Submitted by: APEC Secretariat



**Senior Officials Meeting I
Chiang Rai, Thailand
20-21 February 2003**

Executive Summary

In response to calls by APEC Leaders for further action to counter terrorism, at the Informal Senior Officials meeting, Malaysia volunteered to submit a template for a Counter Terrorism Action Plan.

This template was circulated to all members for comment in early January. Drafting suggestions were received from many member economies and those comments have been included in this revised proposal.

The template is based on the APEC Leader's Statement on Counter-terrorism and other work underway in APEC fora. It is designed to be concise and provide a check-list of counter-terrorism measures undertaken by economies, either by October 2003 or in future years. It covers the key elements of the STAR initiative – secure cargoes, people in transit, ships engaged in international voyages and international aviation; measures to halt the financing of terrorism; promoting cyber security; the Energy Security Initiative; and the health of communities.

Capacity building and the assessment of needs are essential to the successful implementation of the Action Plan. The matrix encourages all APEC members to both identify their needs and outline what they can offer in the capacity building area. Given the tight deadlines, it may be prudent for Senior Officials to ask economies requiring assistance to indicate their needs and provide details of assistance already provided by SOM II.

To facilitate APEC's counter-terrorism work program, a Counter-Terrorism Points of Contact list has been established by the Secretariat. Economies are encouraged to identify individuals to be included on this list.

Recommendations

It is recommended that SOM:

establishes an APEC Counter Terrorism Action Plan.

endorses the template as the basis of reporting to Leaders in October.

notes that the Action Plan and the template may need to be updated in the course of the year depending on developments in APEC's counter-terrorism programs.

encourages all APEC economies to indicate, as soon as possible, their capacity building needs, assistance they have already received and assistance and expertise they can offer to other APEC member economies.

APEC COUNTER-TERRORISM ACTION PLAN

Submitted by

APEC Secretariat

Introduction

In Los Cabos, APEC Leaders noted that measures undertaken by APEC economies since October 2002 had made an important contribution to the fight against global terror. They also agreed to a range of further joint measures to fully implement the broad commitments they made in Shanghai in 2001. These measures are designed to protect key Pacific Rim infrastructure in the areas of trade, finance and information systems.

At the Informal Senior Officials Meeting in Bangkok in December, Malaysia volunteered to submit a draft template for reporting on a Counter-terrorism Action Plan by member economies. The meeting agreed to have this draft template circulated through the APEC Secretariat for comments by economies. Several economies made helpful suggestions on the draft and, wherever possible, these comments were incorporated into this revised draft which has been circulated to economies for information and additional comment. The Secretariat has also established a list of APEC Counter-Terrorism Points of Contact to facilitate the distribution of information relating to counter-terrorism. To encourage cooperation and the exchange of information between APEC members, economies are asked to provide contact details wherever possible.

The template is designed to be easy to complete and to provide a check-list of key measures related to counter-terrorism. Economies can indicate yes or no as to whether a particular measure has been undertaken or will be by the end of 2003. For measures that will not be undertaken this year, economies can indicate a time when the measure will be implemented.

Capacity building and the assessment of needs are both important to the successful implementation of the Action Plan. The matrix encourages all APEC members to detail what they can offer in the capacity building area. APEC members also have the opportunity to look carefully at their needs so that capacity building can be applied where it will be most useful. To facilitate effective capacity building the "possible assistance and expertise to offer" section has been moved to the end of the template. This will enable economies to more fully describe what capacity building expertise they can share.

The template is designed to be updated regularly by economies, taking into account the outcomes of workshops and discussions throughout the year.

A. ENHANCING SECURE TRADE IN THE APEC REGION

Asia Pacific Economic Cooperation (APEC) economies will work together to secure the flow of goods and people through the following measures.

ECONOMY:

A.1 Protect Cargo:

Contact Point: Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
Implementing by 2005 wherever possible the common standards for electronic customs reporting developed by the World Customs Organization that provide data to target high-risk shipments and facilitate trade.	<ol style="list-style-type: none"> 1. Computerized customs clearance system adopted 2. Risk management system in operation 3. Analysis of current data requirements conducted against WCO Customs Data Model – version 1. 4. World Customs Organization (WCO) Customs Data Model adopted 			

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
<p>Implementing expeditiously a container security regime that assure in-transit integrity of containers; identify and examine high-risk containers, and working within international organizations to require the provision of advance electronic information on container content to customs, port, and shipping officials as early as possible in the supply chain, while taking into consideration the facilitation of legitimate trade.</p>	<ol style="list-style-type: none"> 1. Security criteria for identifying high-risk containers established 2. Containers pre-screened at the earliest possible point 3. Containers (or goods) secured at the earliest possible point and the integrity of the security is maintained 4. Technology used to pre-screen high-risk containers 5. Use of secure and “smart” containers 6. Legal basis for advance electronic information established 			
<p>Promoting private-sector adoption of high standards of supply chain security, as developed by the private sector and law enforcement officials.</p>	<ol style="list-style-type: none"> 1. Cooperative arrangements with the private sector implemented and monitored 2. Supply chain security standards based upon the WCO task force work in place 3. Liaison channels Established between private sector and law enforcement officials. 			

A.2 Protect Ships Engaged in International Voyages:**Contact Point:** Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
Ship and port security plans (by July 2004) Automatic identification systems installed on certain ships (by December 2004).	1. Ship and port security plans in operation. 2. Automatic identification systems installed on certain ships			
Enhancing cooperation on fighting piracy in the region between APEC fora and organizations such as the International Maritime Bureau Piracy Reporting Center and International Maritime Organization (IMO).	Cooperative measures established between APEC fora and private and government organizations to fight piracy in the region.			

A.3 Protect International Aviation:**Contact Point:** Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
Improving airline passenger and crew safety by introducing, highly effective baggage screening procedures and equipment in all APEC international airports as soon as possible, and in any case by 2005; accelerating implementation of standards for reinforced flight deck doors for passenger aircraft by April 2003 wherever possible; and supporting International Civil Aviation Organization (ICAO) mandatory aviation security audits.	<ol style="list-style-type: none"> 1. Installation of highly effective baggage screening procedures and equipment in all APEC international airports. 2. Implementation of standards for reinforced flight deck doors for passenger aircraft 3. Support for International Civil Aviation Organization (ICAO) mandatory aviation security audits 			
Enhancing air cargo security by promoting adoption of the guidelines developed by ICAO.	Adoption of the guidelines developed by ICAO.			

A.4 Protect People in Transit:**Contact Point:** Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

Cooperation to develop electronic movement records systems that will enhance border security while ensuring movement of legitimate travelers is not disrupted.

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED	CAPACITY BUILDING NEEDS
Implementing as expeditiously as possible a common global standard based on UN EDIFACT for the collection and transmission of advance passenger information.	<ol style="list-style-type: none"> 1. Identify which governmental department should serve as the point of contact, such as the customs administration or the immigration authority. 2. Participation in the APEC pathfinder initiative on Advanced Passenger Information Systems. 3. Adoption of APEC standards for the collection and transmission of API. 			
Adopting standards for application of biometrics in entry and (where applicable) exit procedures and travel documents such as those being developed by the ICAO and the International Standards Organization.	<ol style="list-style-type: none"> 1. Adoption of APEC standards for biometrics in entry and (where applicable) exit procedures and travel documents such as those being developed by the ICAO and the International Standards Organization. 2. Action Plan established 3. Action Plan implemented 			
Assuring the highest possible integrity of all government	<ol style="list-style-type: none"> 1. Code of Conduct established 			

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED	CAPACITY BUILDING NEEDS
officials who are involved in border operations.	<ol style="list-style-type: none"> 2. Integrity and Professional Services Action Plan established 3. Integrity and Professional Services Action Plan implemented and monitored. 			
To ensure the safety and security of tourists by developing a standardized strategic safety and security master plan; a crisis management model and promoting the development by industry of simple -to-use safety and security measures for tourism businesses.	<ol style="list-style-type: none"> 1. Develop a standardized strategic safety and security master plan 2. Develop a crisis management model 3. Promote the development by industry of simple-to-use safety and security measures for tourism businesses 			

B. HALTING TERRORIST FINANCING:

We will jointly work to deny terrorists access to the world's financial system and use the money trail to locate and apprehend terrorists, in line with the comprehensive approach adopted by our Finance Ministers in September, including through measures to:

B. 1 Implement UN and Other International Instruments:

Contact Point: Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
<p>Endeavoring to ratify the International Convention for the Suppression of the Financing of Terrorism no later than October 2003.</p>	<p>Ratification of the International Convention for the Suppression of the Financing of Terrorism.</p>			
<p>Implementing quickly and decisively all measures needed to prevent terrorists and their supporters from accessing the international financial system, as called for in U.N. Security Council Resolutions 1373 and 1390. These measures include:</p> <ul style="list-style-type: none"> • effective blocking of terrorist assets; • criminalization of the financing of terrorism; • increased efforts to investigate and prosecute money launderers and terrorist financiers; • preventive steps to protect the integrity of the financial system by regulating and supervising 	<p>Implementation of all measures needed to prevent terrorists and their supporters from accessing the international financial system, as called for in U.N. Security Council Resolutions 1373 and 1390. Specifically:</p> <ol style="list-style-type: none"> 1. terrorist assets blocked 2. the financing of terrorism made a criminal offence 3. efforts to investigate and prosecute money launderers and terrorist financiers increased 4. regulation and supervision of the financial sector consistent with international standards 			

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
<p>the financial sector consistent with international standards;</p> <ul style="list-style-type: none"> joint identification and designation of targets of regional interest. 	<p>5. joint identification and designation of targets of regional interest.</p>			
<p>Supporting the FATF's [Financial Action Task Force] Eight Special Recommendations on terrorist financing and pledging to comply as quickly as possible with the recommendations; calling on the IMF [International Monetary Fund] and World Bank, in coordination with FATF, to begin conducting integrated and comprehensive assessments of countries' efforts to implement these recommendations and identifying jurisdictions which need technical assistance.</p>	<ol style="list-style-type: none"> Compliance with the FATF's Eight Special Recommendations on terrorist financing Integrated and comprehensive assessments of countries' efforts to implement these recommendations and identification of jurisdictions that need technical assistance by the IMF and World Bank, in coordination with the FATF. 			

B. 2 Promote Better Monitoring of Alternative Remittance Systems and Non-Profit Organizations:

Contact Point: Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
Supporting the work of APEC finance officials and regional bodies on alternative remittance systems, including an analysis of the economic and structural factors that encourage their use.	<ul style="list-style-type: none"> • Better understanding of the economic and structural factors that encourage the use of alternative remittance systems. 			
Protecting non-profit organizations and well-meaning donors from having their funds misused by terrorist financiers, and endorsing and taking steps to implement at members highest level FATF's recently announced best practices for preventing abuse of charitable institutions by terrorists. Encouraging taking similar endorsement and implementation steps with regard to regulation of alternative remittance systems, according to FATF standards embodied in FATF's Eight Special Recommendations, and the more detailed standards now being developed by FATF and FATF-like regional organizations.	<ol style="list-style-type: none"> 1. Protection of non-profit organizations and well-meaning donors from having their funds misused by terrorist financiers 2. Implementation of the FATF's recently announced best practices for preventing abuse of charitable institutions by terrorists. 3. Implementation of steps to regulate alternative remittance systems, according to FATF standards. 			

B. 3 Enhance Law Enforcement and Regulatory Capabilities:

Contact Point: Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
Establishing or identifying by October 2003 a financial intelligence unit (FIU) in each member economy, and taking steps to enhance information sharing with other FIUs.	<ol style="list-style-type: none"> 1. The establishment or identification by October 2003 of a financial intelligence unit in each member economy 2. Enhanced information sharing with other FIUs 			
Supporting private sector initiatives such as the Wolfsberg Statement on the Suppression of the Financing of Terrorism and endorsing cooperation between financial institutions and governments.	<ol style="list-style-type: none"> 1. Support for private sector initiatives such as the Wolfsberg Statement on the Suppression of the Financing of Terrorism 2. The endorsement of cooperation between financial institutions and governments. 			

C. PROMOTING CYBER SECURITY

Contact Point: Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
Endeavor to enact a comprehensive set of laws relating to cybersecurity and cybercrime that are consistent with the provisions of international legal instruments, including United Nations General Assembly Resolution 55/63 (2000) and Convention on Cybercrime (2001), by October 2003.	<ul style="list-style-type: none"> • A comprehensive set of substantive, procedural, and mutual assistance laws to fight cybercrime. 			
Identify national cybercrime units and international high-technology assistance points of contact and create such capabilities to the extent they do not already exist, by October 2003.	<ol style="list-style-type: none"> 1. Identify international high-technology points of contact. 2. Join the international 24/7 cybercrime information exchange arrangement. 			
Establish institutions that exchange threat and vulnerability assessment (such as Computer Emergency Response Teams) by October 2003.	<ol style="list-style-type: none"> 1. Institutions and assessment capability established 2. Information exchange arrangements established. 			
Develop closer cooperation between law enforcement officials and businesses in the field of information security and fighting computer crime.	Closer cooperation established between law enforcement officials and businesses in the field of information security and fighting computer crime.			

D. ENERGY SECURITY

Contact Point: Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

Strengthening of energy security in the region through the mechanism of the APEC Energy Security Initiative, which examines measures to respond to temporary supply disruptions and longer-term challenges facing the region's energy supply.

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
Implement the recommendations of the Energy Security Initiative, in the areas of: the Joint Oil Data Exercise; sea lane security; real time emergency information sharing; oil supply emergency response plans; and non-petroleum and longer term concerns.	<ol style="list-style-type: none"> 1. Participation in and timely submission of data to the Monthly Oil Data initiative 2. Consider proposals for a real-time emergency information sharing system 3. Emphasise the importance of maintaining energy flows in any sea lane-related counter terrorism activities and communicate this to other relevant APEC fora. 4. Encourage member economies to have energy emergency preparedness <u>plans</u> in place, and facilitate sharing of experiences and best practices. 5. Consider the feasibility of joint stockpiles by net oil importing member economies. 6. Consider energy 			

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
	security from a long term perspective.			

E. PROTECTING THE HEALTH OF COMMUNITIES

Contact Point: Name: _____ Title: _____

Telephone Number: _____ Fax Number: _____ Email Address: _____

OBJECTIVE	EXPECTED OUTPUTS	MEASURES UNDERTAKEN OR TO BE COMPLETED IN 2003	FURTHER MEASURES PLANNED (indicate timeframe)	CAPACITY BUILDING NEEDS TO MEET AGREED TARGETS
To strengthen cooperation in counter-terrorism related to food safety through the formation of an association of disease surveillance networks.	Nomination of a Point of Contact to share information on disease surveillance.			
To ensure the secure trade of perishable food products through the use of electronic sanitary certification between government agencies	Participation in the APEC electronic SPS pathfinder initiative.			

POSSIBLE ASSISTANCE AND EXPERTISE TO OFFER**Contact Point:** Name: _____ Title: _____Telephone Number: _____ Fax Number: _____ Email Address:

Economies with particular expertise and resources to offer could indicate this here and/or refer members to relevant websites.