



# APEC CUSTOMS - BUSINESS DIALOGUE

5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam

© 2007 APEC Secretariat

APEC Project CTI 05/2005T

Produced for **APEC Secretariat** 35 Heng Mui Keng Terrace Singapore 119616 Tel: (65) 67756012 Fax: (65) 67756013 Email: <u>info@apec.org</u> Website: <u>www.apec.org</u>

Reproduced electronically in May 2007

APEC#207-CT-04.3

#### APEC Customs - Business Dialogue 5 September 2006, Furama Resort, Da Nang, Viet Nam

#### **Programme**

Theme: Improving a Secure and Favourable Business Environment through an Enhanced Partnership and Cooperation between Customs and Business Community

#### **Monday 4 September 2006**

13:00-18:00 Registration of participants (Venue: Furama Resort, Da Nang)

#### **Tuesday 5 September 2006**

#### **Opening Ceremony**

(Venue: Furama Resort, Da Nang)

08:00-09:15	Registration of participants					
09:15-09:30	All Participants to be seated					
09:30-09:40	Opening Speech  Mr. Kunio Mikuriya, Deputy Secretary General, World Customs Organization					
09:40-09:50	Welcoming Remarks  Mr. Le Quoc An, APEC Business Advisory Council Member, Chairman of Board of Management, Viet Nam Textile Corporation					
09:50-10:00	Welcoming Address <b>Dr. Vu Ngoc Anh</b> , Deputy Director General of General Department of Viet Nam Customs, 2006 APEC SCCP Chair					
10:00-10:15	Coffee Break					

# Session 1: International Trade Supply Chain Security and Trade Facilitation - Perspectives and Future Challenges for Customs and Business Community

(Venue: Furama Resort, Da Nang)

Moderator	Mr. Nick Small, Director, Unisys Asia - Pacific								
10:15-10:30	Global Efforts for Trade Security and Facilitation - Progress and Challenges								
	Mr. Kunio Mikuriya, Deputy Secretary General, World Customs Organization								

10:30-10:45	ATA Carnet System: The Answer to Trade Facilitation and a Strengthened Customs-Private Sector Partnership						
	Mrs. Lee Ju Song, Director, International Chamber of Commerce Asia						
10:45-11:00	Supply Chain Security in the Global Express Delivery Services Industry						
	<b>Mr. Nguyen Duy Binh</b> , Senior Manager, FedEx Express Indochina and Myanmar, Chief Representative, FedEx Express Viet Nam						
11:00-11:15	Impact of the ASEAN Single Window in Trade Facilitation						
	<b>Mr. Reynaldo S. Nicolas</b> , Deputy Commissioner, The Philippines Bureau of Customs						
11:15-11:30	The Benefits of Investing in Supply Chain Security: The IBM Experience						
	Mr. Andrew P. Jackson, Government Programs Executive, IBM Australia/New Zealand						
11:30-11:45	Ms. Dato Zaleha Hamzah, Customs Adviser, Royal Malaysia Customs						
11:45-12:00	Q and A and Discussion						
12:00-14:00	Luncheon hosted by Viet Nam Customs (Venue: Cafe Indochine Restaurant, Furama Resort, Da Nang)						

# Session 2: Enhanced Customs and Business Partnership for More Effective and Efficient Fight against Counterfeiting and Pirated Goods

(Venue: Furama Resort, Da Nang)

Moderator	<b>Mr. Daniel Baldwin</b> , Assistant Commissioner, U.S. Customs and Border Protection							
14:00-14:15	Enhanced Customs and Business Partnership for More Effective and Efficient Fight against Counterfeiting and Pirated Goods							
	Mr. Sivakant Tiwari, Chair of APEC Intellectual Property Experts Group							
14:15-14:30	Global Efforts for Fighting Counterfeiting and IPR Piracy							
	<b>Mr. Kunio Mikuriya</b> , Deputy Secretary General, World Customs Organization							
14:30-14:45	Innovation to Expand IPR Enforcement							
	Mr. Daniel Baldwin, Assistant Commissioner, U.S. Customs and Border Protection							

14:45-15:00	Fighting against Counterfeiting and Pirated Goods: Papua New Guinea's Current Status and Experiences					
	<b>Mr. David Wong,</b> Director, Customs Brokers Association, Business Council of Papua New Guinea					
15:00-15:15	Coffee Break					
15:15-15:30	IPR Enforcement: Viet Nam Customs Current Experiences and Challenges					
	<b>Mr. Nguyen Trong Hung,</b> Deputy Director of Customs Supervision and Control Department, Viet Nam Customs					
15:30-15:45	Enhanced Customs and Business Partnership for More Effective a Efficient Fight against Counterfeiting and Pirated Goods: Some Thoug from the Business Sector					
	Mr. Andrew Hudson, Partner Hunt & Hunt Australia					
15:45-16:00	Q and A and Discussion					
16:00-16:10	Closing Remarks <b>Dr. Vu Ngoc Anh</b> , Deputy Director General of General Department of Viet Nam Customs, 2006 APEC SCCP Chair					

#### **END OF DIALOGUE**





## **Session 1**

International Trade Supply Chain Security and Trade Facilitation Perspectives and Future Challenges for Customs and Business Community





Moderator: Mr. Nick Small
Director
Unisys Asia - Pacific





# Global Efforts for Trade Security and Facilitation Progress and Challenges

Mr. Kunio Mikuriya Deputy Secretary General World Customs Organization

> APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam

# Session 1 Global Efforts for Trade Security and Facilitation - Progress and Challenges

APEC Customs-Business Dialogue (ACBD)

5 September 2006, Da Nang, Viet Nam

Kunio Mikuriya
Deputy Secretary General
World Customs Organization (WCO)



# Modern customs controls and risk management

- Trade supply chain
  - Physical movement of goods
  - Parallel movement of commercial data
- Receive necessary information to perform risk assessment as early as possible in the global supply chain
  - •Time
  - Quality information
  - Good intelligence
- Free and smooth flow of legitimate trade
  - Compliant traders authorized for a simplified procedure



# **SAFE Framework of Standards**

- Four core elements
  - Harmonize advance electronic cargo information
  - A consistent risk management approach
  - Outbound inspection of cargo by non-intrusive equipment
  - Partnership with business Authorized Economic Operator
- Supported by existing WCO instruments
  - Revised Kyoto Convention
  - Customs Data Model
  - Revised Arusha Declaration on customs integrity etc.
- Modernize customs and prepare for the 21<sup>st</sup> Century

# Authorized Economic Operator (AEO)

- Approved by customs as complying with security standards
  - Share mutual responsibility in security
- Document adopted at Council in June 2006
  - A core or basic set of standards
  - Supplementary national requirements
- Tangible benefits
  - Faster clearance reduced examination rates
  - Priority clearance trade disruption or high threats
- Further review
  - Move towards mutual recognition
  - Implications on small and medium sized enterprises



# Revised Kyoto Convention

- Blueprint for modern customs administrations
  - Risk management, use of Information Technology etc.
  - Effective border control and facilitation for legitimate trade
- Entry into force in February 2006
  - Original 1973 Convention, revised in 1999
  - 50 Contracting parties (as of August 2006)
- WTO proposals draw on and inspired by RKC
  - WTO expected to provide political support for the implementation of RKC and other international standards on border procedures
  - Pro-business environment

# World Bank Doing Business 2006 Trading across borders

# -- Still room for improvement

	Export	Export	Export	Import	Import	Import
	Documents	Signatures	Days	Documents	Signatures	Days
OECD	5	3	12	6	3	14
East Asia Pacific	6	7	25	10	8	27
Latin Am. Caribbean	7	7	30	10	11	37
Europe Central Asia	7	10	31	11	15	42
Mid. East North Af.	7	14	33	10	21/	41
South Asia	8	12	33	12	24	46
Sub Sahara	8	18	48	12	29	60



# Implementation of Framework - Real challenge

- Phased approach in accordance with each administration's capacity and legislative authority
  - WCO regional structure to promote, monitor and report
- A holistic approach, built upon political will and integrity
- Involve other border agencies integrated border management and control
  - Ministerial Conference on International Transport Security (January 2006 Tokyo)
  - Cooperation with International Maritime Organization and International Civil Aviation Organization



# Columbus program

- WCO Capacity Building Directorate
  - Assist members in ownership for modernization
  - Diagnostic missions in support of Framework
- 137 customs intend to implement Framework
  - More than 90 members for the 1<sup>st</sup> phase of Columbus program (18 months, 2006 – 2007 June) together with other donor countries
  - 2<sup>nd</sup> phase action planning
- Workshops for diagnostic experts
- SAFE seminars
- Partnering with trade



# Synergy with APEC initiatives

- SAFE Framework of Standards
  - APEC Framework for the Security and Facilitation of Global Trade
  - An excellent opportunity for APEC to develop regional best practices
- APEC leadership, strengthened customs-business partnership based on trust
- Making progress towards a secure and favourable business environment

 For more information, please visit WCO website www.wcoomd.org





# ATA Carnet System: The Answer to Trade Facilititation and a Strengthened Customs-Private Sector Partnership

Mrs. Lee Ju Song
Director
International Chamber of Commerce Asia

APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam

#### **Brief C.V. of:**

<u>NAME</u> : Mrs Lee Ju Song

ICC Asia Director

**ACADEMIC QUALIFICATIONS**: Bachelor of Arts

Bachelor of Soc. Sc. (Hons) The University of Singapore (Economist by Training)

**CONTACT DETAILS** : 6 Raffles Quay #10-01

Singapore 048580

Tel: (65) 6224-1255 Fax: (65) 6224-2785 Email: ljs@iccasia.com.sg



Chair of WCF (World Chambers Federation) Certificates of Origin Task Force.

Actively involved in:

• Promoting - Free Trade

- Free Investment

- Trade Facilitation: ATA Carnet System

- Conducting Training Workshops on:
  - Why Should You Join the ATA Carnet System;
  - The Implementation, Management and Administration of the ATA Carnet System;
  - How To Use the ATA Carnet System to Successfully Develop Your Exports,
- Conducting Courses on Chamber Management, etc.

#### **ASEAN CHAMBERS OF COMMERCE AND INDUSTRY (ACCI):**

Former:

Chairperson, ASEAN Chambers of Commerce & Industry Task Force on ATA Carnet. Council Member, ASEAN US Business Council (AUSBC).

Executive Director, Singapore Chapter.

ASEAN EU Business Council (AEBC).

ASEAN Canada Business Council (ACBC).

ASEAN New Zealand Business Council (ANZBC)

Secretary-General, ASEAN Section: AEBC and ANZBC.



#### **5 SEPTEMBER 2006**

#### **VIETNAM**

# INTERNATIONAL TRADE SUPPLY CHAIN SECURITY AND TRADE FACILITATION: CHALLENGES FOR CUSTOMS AND BUSINESS COMMUNITY

#### ATA CARNET SYSTEM

The Answer to Trade Facilitation and a Strengthened Customs-Private Sector Partnership







# **Challenges To Trade Facilitation**

As the world gets smaller as a result of:

- Internationalisation
- Internet

There is an urgent need for **APEC** to speed up **integration** to make the **Region** an:

- **attractive**, and
- viable

business destination.

## **REGIONAL INTEGRATION: HOW**

To achieve this, APEC Members must:

- **Increase their access** to Global trade
- **Speed up intra regional** / international trade and economic co-operation
- Speed up the opening of new business opportunities

To create a more conducive business environment through **TRADE FACILITATION.** 

### CHALLENGES TO INTEGRATION

The challenges to this are
the concerns that the Trade Supply Chain
SECURITY and the INTERESTS of Customs
Administration

in particular, will be **compromised**.

# CONCERNS RELATING TO GREATER TRADE FACILITATION

- Customs will have **no control on movement** of goods.

- Customs will lose control on imposition of Import Duties / Taxes.

Customs will have to undertake more paperwork.

# ANSWER TO THESE CHALLENGES IS

A Customs-Private Sector <u>Partnership</u> Firmly established since 1963

That Provides

Efficient / Secured Trade Procedures
Promotes Trade

Without Compromising

On

Security and Customs Interests.

### HOW DOES THIS PARTNERSHIP WORK

Under this Partnership:

**Customs** Provides Trade **Facilitation**Through the **ATA Carnet System**, and

**WCF**, which is ICC's specialised division, **Administers** the System In Collaboration with **WCO**,

Through a set of

Operational Procedures that protects the interests of Customs Administration.

WCF: World Chambers Federation

### ATA CARNET SYSTEM

Not Only Provides Trade Facilitation in a Secured Manner, it also:

- Gives **Customs** Administration **Greater Control** on Movement of Goods,
- **Reduces paperwork** for Customs Administration,
- Guarantees Customs Administration full payment of all Import Duties and Taxes should Users of the System breach the Conditions of Proper Usage of Trade Facilitation provided by the System.

## What is ATA

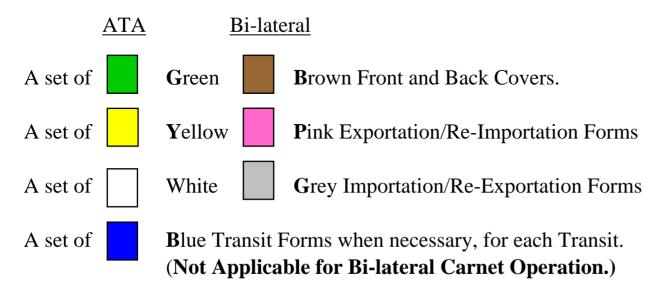
Abbreviation of the initial letters of the French words for "Admission Temporaire" English words for "Temporary Admission"

## What is a Carnet

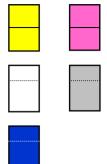
A set of colour-coded Customs documents accepted by Contracting Customs Authorities in lieu of their national Customs documents required for the temporary admission of goods based on an international valid security chain of guaranteeing associations appointed by the Contracting Customs and effectively administered by the WCF, which guarantees full payment of Customs duties / taxes should the goods fail to be re-exported and re-imported within the period as stipulated by the Customs.

## **HOW DO CARNETS WORK**

• The Carnet is a document made up of the following Forms:



• Each Set of the Yellow, Pink, White, Grey, Blue Forms consists of:

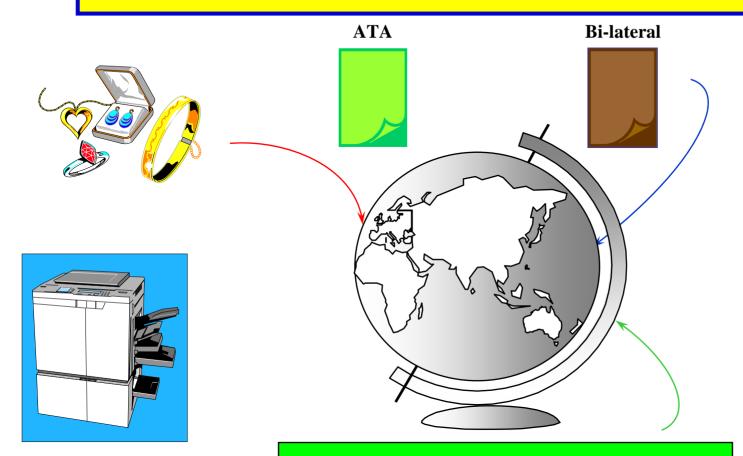


- 1) <u>Counterfoil</u> which must be correctly verified by the Customs authorities. But this must be retained by the Carnet Holder within the Green/Brown Covers.
- 2) <u>Voucher</u> which must also be correctly verified by the Customs but it will be **retained** by the Customs.





## **What Is A Carnet**







# **WCF Security Chain**



Guarantees

**Full Payment** 



# WHY MUST YOU JOIN THE ATA CARNET SYSTEM

### PROTECTION OF CUSTOMS INTERESTS

### ITEMS EXCLUDED FROM THE SYSTEM

Goods intended : • For Sale

For Consumption

To Be Given away

- Non-Identifiable Products: Unmounted Gems or

Gemstones

- Alcoholic Beverages, Tobacco and Fuel

# HOW TO JOIN THE ATA CARNET SYSTEM? STRAIGHTFORWARD PROCEDURES

To Internationalise Your Trade & Customs Practices

Government **Signs** the Istanbul Convention.

**Appoint** An Organisation as the NIGA (National Issuing and Guaranteeing Association)

To Issue Carnets and Act as Guarantor of Customs Duties/Taxes of Carnets issued under their Guarantee.

NIGA Must Be A Member of the WCF-Managed Security Chain.

### HOW DOES THE SYSTEM WORK

THE Chamber, which is appointed as the National Issuing and Guaranteeing Association, is an authorised "Customs Agent" and collects Import Duties / taxes in advance on behalf of the Customs.

As such, before a Carnet is issued, the **User** is required to **lodge** with the Chamber an

- adequate
- safe
- valid Security

This Security will be used to meet Customs Claims should the Goods fail to be Totally Re-exported or the Conditions of Proper Use have been Breached.

### **ADVANTAGES & BENEFITS OF THE SYSTEM**

#### **Benefits To The**:-

- 1) **CUSTOMS**:
- Less Paperwork
- Less Hassle
- Improved Productivity
- Reduces Admin. Time/Expenses
- Assurance of Payment of All Customs Duties / Taxes
- No Loss of Revenue

#### 2) **BUSINESS COMMUNITIES**:

Help Businesses to Internationalise via:

- Less Paperwork
- Less Hassle
- Reduces Time / Customs Clearance Costs
- Reduces Risk
- Convenience

#### 3) APPOINTED ORGANISATIONS:

- Better Serve their Members
- Help Increase Members' International Competitiveness
- Greater Trade Facilitation
- Additional Source of Income

## **ADVANTAGES & BENEFITS OF THE SYSTEM**

#### Benefits To The:-

1) Customs:

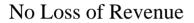
Less Paperwork

Less Hassle

Improved Productivity

Reduces Admin. Time/Expenses

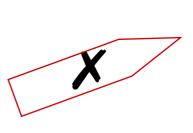
Assurance of Payment of All Customs Duties/Taxes













### **ADVANTAGES & BENEFITS OF THE SYSTEM**

Benefits To The:-

2) Business Communities - Help

Businesses To Internationalise via:-

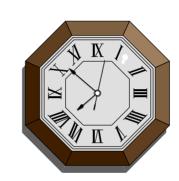
Less Paperwork

Less Hassle

Reduces Time/Customs Clearance Costs

Reduces Risk









#### **ADVANTAGES & BENEFITS OF THE SYSTEM**

Benefits To The:-

3) Appointed Organisations:-

**Better Serve Their Members** 

Help Increase Members' International Competitiveness

**Greater Trade Facilitation** 

Additional Source of Revenue

Offers new Business Openings to the

**Financial Sector** 











## Make Your Business Trips A Breeze With The CARNET



The Carnet is a service to travelling business/sales executives, overseas exhibitors and travelling professionals such as film crew, architects, artists, engineers, entertainers, photographers, etc.

#### **The Carnet**

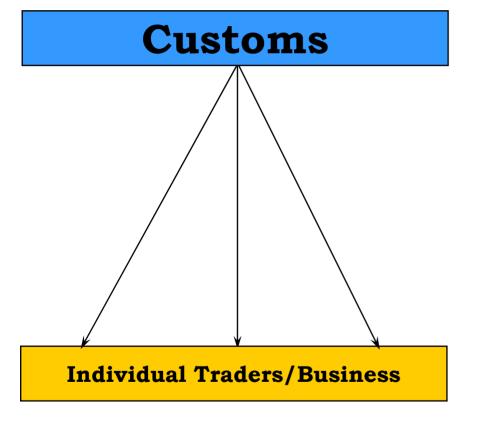
- Cuts out the need for a Customs declaration at border points.
- Cuts out the need for a cash deposit or a guarantee in some form by the travelling executive bringing goods into the country of temporary importation.
- Permits commercial or professional travellers to make customs arrangements in advance for a country or countries they intend to visit.
- Permits them to make these arrangements in Singapore quickly and at a pre-determined cost.
- Also permits travellers the use of a single Carnet for goods which will pass through several customs authorities during the course of one trip.

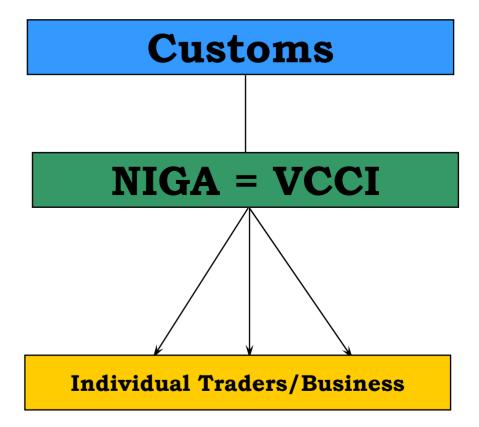
## The Carnet Systems

**Another Benefit: One Contact Point** 

**National** 

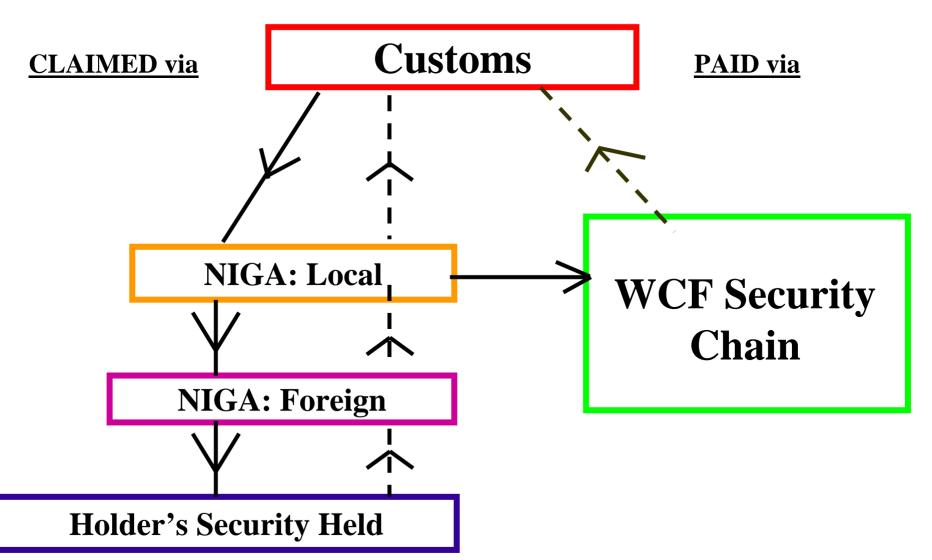
Carnet





## **Claim Procedures**

As a Result of this Partnership, Customs has a Simplified Claim Process



## CLAIM PROCEDURES ALSO PROVIDE ONE CONTACT POINT

**US Users** 

**Thai Users** 

**PRC Users** 

**Japan Users** 

**Singapore Users** 

**Korea Users** 

**Convenient = 1 Contact Point** 

Claim Directly Via Your Appointed NIGA

### IT IS ALSO SAFE AND

- Meets the Challenges of Trade Facilitation.
- **Helps Speed Up Integration** of your economy into the International Business Community.
- Helps Create a More Attractive Business Environment.
- Enhances APEC as an attractive Regional Centre for:
  - Investment / Trade
  - Culture
  - Sports
  - Exhibitions
  - Conventions

## RISING NO. OF CARNETS ISSUED

**Success** of this Customs-Private Sector **Partnership** can **be seen in the Expansion** of the **System** from a modest

**85,840 Carnets in 1970** Value = US\$380 million To

**151,012 Carnets in 2005** Value = US\$13.4 billion

The **Number** of Customs Admin. **joining** the System is also on the **rise**.

**Pleased** to welcome **Chile**, our 1<sup>st</sup> Latin American Country to the System on 01.10.05.

Pakistan will also be joining the System soon.

### OTHER BENEFIT: WIDE COVERAGE

#### 63 PARTICIPATING COUNTRIES IN WHICH THE ATA CARNET SYSTEM IS IN FORCE

Norway

Poland

Portugal

Romania

Russia

Senegal

Serbia (wef 1.11.04)

Algeria New Zealand Hungary

Andorra Iceland

Australia **India** (for Exhibition Only)

Iran (wef 15.11.05) Austria

Belarus (wef 15.8.04) Ireland Belgium Israel Bulgaria Italy

Canada **Ivory Coast** 

Chile (wef 1.10.05) Japan

**Singapore China** (for Exhibition Only) Korea Slovak Republic Croatia Slovenia Latvia

Cyprus Lebanon South Africa

Czech Republic Lithuania Spain

Denmark Sri Lanka Luxembourg Estonia Macedonia Sweden

Finland Malaysia Switzerland France Malta **Thailand** Mauritius Tunisia Germany

Gibraltar Mongolia (wef 15.4.04) Turkey

Greece Morocco United Kingdom

Hong Kong **Netherlands United States of America** 

## Bi-lateral Carnet Arrangements Between ICC/WCF Members & Taiwan

Our successful Partnership with Customs Administrations also includes our Co-operation with the Chinese Taipei Customs Administration in our Management of Bi-lateral Carnet Arrangements Between Chinese Taipei and our Members.

Several of our Members have also set up Bi-lateral Carnet Arrangement with Chinese Taipei:

Australia Japan Singapore
Canada Malaysia South Africa
El Salvador New Zealand South Korea
EU 15 Norway Switzerland
Hungary Philippines U.S.

Israel

Countries which are in the process of setting up Bi-lateral Carnet Arrangements with Chinese Taipei include:

Indonesia Thailand Vietnam

India

### **CONCLUSION**

ATA Carnet System Is A Successful Customs-Private Sector Partnership.

Count on the Good Offices of Our Customs Colleagues for a closer co-operation.

#### **Common Objectives**

- Helping Members To Develop Their Export Markets
- - Speeding Up Removal of NTB
    - **Regional Integration**
    - Internationalisation and Harmonisation of Customs **Practices**
- Strengthening Customs-Private Sector Co-operation.

Closer **Co-operative Engagement** 

## PROSPECTS FOR STRENGTHENING CUSTOMS-PRIVATE SECTOR PARTNERSHIP

#### Are Bright Because

- System is well tested and provides a strong foundation for closer co-operation.
- Successful Operation of the System has Provided Trust between the Customs-Private Sector
- We already have an **Excellent Working Rapport** with **WCO** and **Customs** Colleagues in **APEC**.

We are already working with **63 Customs** Administrations of which **7 APEC** Members Have Yet To Join the System:-

Brunei Darussalam
Indonesia
Mexico
Papua New Guinea
Peru
Philippines
Vietnam

#### **ACTION PLAN: VIETNAM BLUEPRINT**

Look forward to this 2006 ACBD producing a

#### Vietnam BluePrint

with **target dates** for the **implementation** of the ATA Carnet System throughout APEC for the benefit of

- Customs
- **Business** Community

Through this successful Customs-Private Sector Partnership.

### FOLLOW UP: IMPLEMENTATION COMMITTEE

To achieve this, a **Customs-Business Implementation Committee** should be set up to **focus** on achieving this through a **technical assistance** framework to support implementation.

Because of the excellent track record which ICC have in working with Customs in the area of trade facilitation, we are well placed to strengthen this partnership.

### Working With Business For A Faster, Better Border

#### Will Be Pleased To

Conduct In-depth Technical Workshops and Seminars on

- Why Should You Join The System
- **How** To Join the System
- **How** To Implement and Manage the System
- **How** To Use the System To Successfully Develop An Export Market

#### For More Information

Mrs. Lee Ju Song
Director
ICC Asia
6 Raffles Quay #10-01
Singapore 048580

Tel: (65) 6224-1255 Fax: (65) 6224-2785

Email: ljs@iccasia.com.sg





## Supply Chain Security in the Global Express Delivery Services Industry

Mr. Nguyen Duy Binh Senior Manager, FedEx Express Indochina and Myanmar Chief Representative, FedEx Express Viet Nam

> APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam



Binh D. Nguyen
Senior Country Manager
Indochina & Myanmar
Chief FedEx Representative

..FedEx







## What is FedEx?

- World's Largest Express Delivery Company
- 6 million+ packages moved & 63 million electronic transmissions daily
- 677 aircraft serving 378 airports
- Operate in 220+ countries & territories
- Link 95% of world GDP within 72 hours





# What makes Express Delivery Services Unique?

- •Speed
- Reliability
- Door to door delivery
- Custodial control
- Track and trace technology
- Global reach









## Why do Firms Need FedEx?

- Rapid, reliable delivery reduces need for large inventories and warehouse costs
- Key role in after-sales service with replacement parts
- Express delivery of samples where design is of paramount importance – toys, garments, footwear
- •Small and medium size enterprises (SMEs) leverage global air express economies of scale to compete with large companies







# Express Delivery is Vital to a Modern Economy

## If there was no express industry\*

- 32% of small and medium size enterprises (SMEs) would lose orders
- 16% of UK firms would have to relocate overseas
- 84% of new economy firms would be badly affected

## If the EDS market were fully opened\*\*

- 44% of companies would increase investment
- 41% of companies would add more employees



## Liberalized Markets Promote Economic Growth

Further development and liberalization in the EDS industry could result in percentage gains for exports per year from 2004 – 2008:

Singapore: 0.386% - 0.562%

MY, TH & PH: 2.895% - 4.215%

VN & IN 3.86% - 5.62%

Source: Economic Strategy Institute: 2004





## FedEx is Committed to Security

- CTPAT, PIP, & other gov't/industry security programs
- MOU with CBP on radiation detection technology at overseas locations
- Own police force at Memphis SuperHub
- Computer 'hotline' to DHS
- DHS access to FedEx databases
- •Business Roundtable Security Task Force Chairman





# The FedEx Business Model Promotes Strong Security



Speed =

Less time for tampering

Custodial Control =

No unknown handlers

Door-to-Door/Track & Trace =

Information on where the package has been and who has handled it.





## Vietnam Customs E-Manifest System

- More time for intelligent analysis
- Reduced data entry and reduction in manpower
- Coupled savings with authorized economic operator
- Increased control with improved risk assessment and profiling





## E-Manifesting Core Elements

- De minimis threshold
- Declaration process improvement
- Flexible working hours
- E-manifest for pre-arrival clearance







## **Security Moving Forward**

•True Partnership Between Government & Industry

Vietnam Customs E-Manifest System

•Risk/threat based security measures that take into account industry needs

All-cargo aircraft have a different threat profile Packages, unlike passengers, can be profiled Costs/Different Needs of different industries

Consider all parts of the supply chain

III-conceived security measures have a disproportionate impact on SMEs









## Impact of the ASEAN Single Window in Trade Facilitation

Mr. Reynaldo S. Nicolas Deputy Commissioner The Philippines Bureau of Customs

> APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam



# IMPACT OF THE ASEAN SINGLE WINDOW IN TRADE FACILITATION

ATTY. REYNALDO S. NICOLAS
Deputy Commissioner
Assessment and Operations Coordinating Group
Bureau of Customs, Philippines

APEC Customs-Business Dialogue Da Nang, Vietnam, September 05, 2006



## PRESENTATION OUTLINE

- Background on the Inter-Agency Task Force
- Role of ASEAN-EU Program for Regional Integration Support (APRIS)
- Definition of ASEAN Single Window (ASW) & National Single Window (NSW)
- ASW Models & Concepts
- Synchronization & Standardization Initiatives
- Pilot Project Philippines & Thailand
- Proposed Action Plan
- Proposed Steering Committee
- Conclusion





# TERMS OF REFERENCE OF THE INTER-AGENCY TASK FORCE

- ASEAN Heads of State agreed to <u>establish</u> the <u>ASW</u> to expedite cargo clearance 9<sup>th</sup> ASEAN Summit Bali, Indonesia, Oct 2003
- ASEAN Economic Ministers (AEM) Meeting agreed to establish an <u>ASEAN Inter-Agency Task Force</u> to design an appropriate <u>model</u> for the ASW-Yogyakarta, Indonesia, 19-20 Jan 2004



## MEMBERS OF INTER-AGENCY TASK FORCE ON THE ASW

- Customs Authorities 10 ASEAN Members
- Ministry of International Trade Main Ministry
- Other Government Agencies (OGAs) involved in cargo clearance processing such as permit/license processing, cargo inspection, etc
- ASEAN Secretariat
- ASEAN-EU Programme for Regional Integration Support (APRIS)



## **MEETINGS ON THE ASW**

- 1. 04-06 Aug 2004 Manila, Philippines
- 2. 21-23 Oct 2004 Hanoi, Vietnam
- 3. 29-31 Mar 2005 Manila, Philippines
- 4. 17-19 May 2005 Vientiane, Lao PDR
- 5. 02-04 Aug 2005 Manila, Philippines
- 6. 11-13 Oct 2005 Manila, Philippines
- 7. 23-27 Jan 2006 Manila, Philippines
- 8. 21-22 Mar 2006 Bangkok, Thailand



## ASEAN-EU PROGRAMME FOR REGIONAL INTEGRATION SUPPORT (APRIS)

- 3-year technical assistance programme
- Co-financed by the European Commission, EuropeAid, and the ASEAN Secretariat
- The APRIS Programme Management Unit is at the ASEAN Secretariat, Jakarta.
- The main objectives of APRIS are to:
  - Support regional policy approaches in areas of common ASEAN interest
  - Contribute to strengthening ASEAN strategic planning, policy development and monitoring Vision 2020
  - Assist in streamlining ASEAN coordination mechanisms
  - Strengthen EU-ASEAN relations



#### **DEFINITION: ASEAN SINGLE WINDOW**

The ASEAN Single Window (ASW) is the environment where National Single Windows of Member Countries operate and integrate.

(from Agreement to Establish and Implement the ASW, AEM, 09 Dec 2005)



#### **DEFINITION: NATIONAL SINGLE WINDOW**

- Single submission of data and information;
- Single and synchronous processing of data and information;
- Single decision-making for Customs release and clearance.

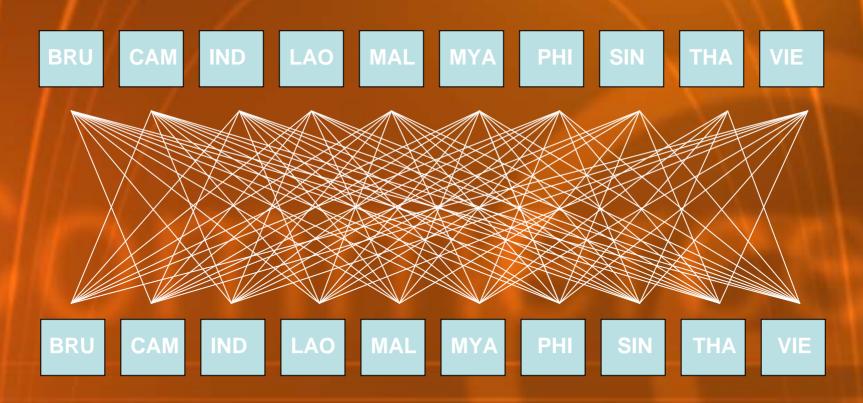


# **DEFINITION OF NSW**

# Submission Suchronous Processing Decision-Making



## **ONE-TO-MANY OR ONE SINGLE WINDOW**





#### **ASEAN SINGLE WINDOW CONCEPT**

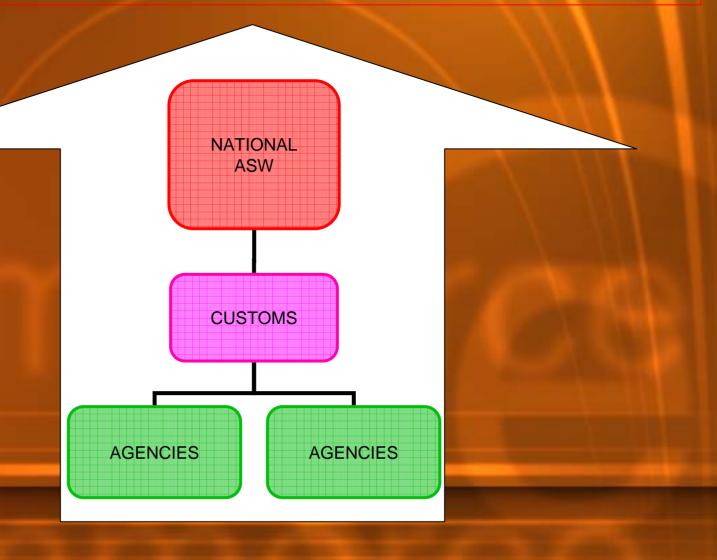
(Bottom-to-Top Strategy/Integration of National Single Windows)





## **ASEAN SINGLE WINDOW CONCEPT**

(Bottom-to-Top Strategy/Integration of National Single Windows)



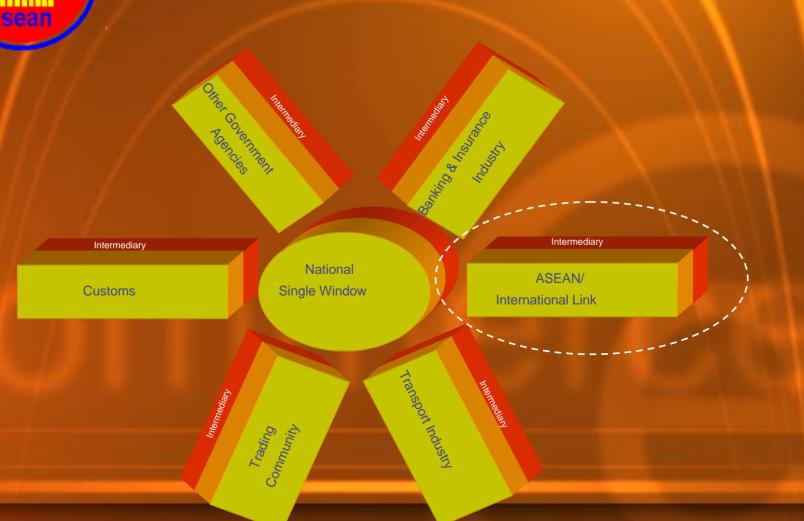


## ASEAN SINGLE WINDOW CONCEPTUAL APPROACH





# **ASW** = 10 National Single Window





## SYNCHRONIZATION & STANDARDIZATION

- Agreement
- Protocol
- Technical Guide
- Technical Document
- ASW Customs Declaration Form



# **ASW AGREEMENT**

Agreement to Establish and
Implement
the ASEAN Single Window

signed by the ASEAN Economic Ministers (AEM), 09 December 2005, Kuala Lumpur, Malaysia



# ASW AGREEMENT: OBLIGATION OF MEMBER COUNTRIES

Operationalize their National Single Window before:

- **2008**
- Brunei Darussalam
- Indonesia
- Malaysia
- Philippines
- Thailand
- Singapore

- **2012**
- Cambodia
- Lao PDR
- Myanmar
- Vietnam



# **VISION OF THE ASW**

# Accelerate ASEAN Economic integration by 2020



# PROTOCOL

## The objectives of the Protocol are:

- To provide a legal and technical framework to establish and implement the ASW and NSWs
- To strengthen the coordination and partnership among Member Countries and those relevant to the international supply chain
- To encourage participation of economic operators to the implementation of the ASW and NSWs; and
- To provide technical, functional and operational guidance for Member Countries as set forth in the ASW Agreement, taking into consideration the ASW Technical Guide.



# TECHNICAL GUIDE

The Technical Guide of ASW and NSWs Implementation is the compilation of relevant internationally accepted standards, procedures, documents, glossary, technical details and formalities to be adopted as deemed appropriate by Member Countries, subject to regular reviews and updates in line with new technology and development as deemed necessary by Member Countries.



#### ASW TECHNICAL DOCUMENTATION

SECTION III: Architecture of the ASEAN Single Window

- "Para 16. The following are models and methodologies to be referred to:
- (a) The Weet ALSC & robbed Letter Color Sadopted in June 2005);
- (b) The ASEAN Customs Declaration Document (adopted in November 2005);
- (c) The WCO Data Model, the WCO Data Set, the United Nations
  - UNIDED
- (a) The UN/UMMCT Woodeling Wethodology (UWIW) and the UN/CEFUML Modeling Language (UML) for process analysis and functional determinational Conventions
- (e) Other conventions in trade facilitation and topics of relevance to Customs by the United Nations and international organizations."



# PROTOCOL: Article 8 - APPLICATION OF I.C.T.

- "The NSWs shall make use of the appropriate technology with open architecture based on international standards and technical advancements in areas of information and communication technology and data processing.
- The implementation of the MSWs shall old the of international standards of data prehim or hateot precessing and management, such as the United Nation of leasts the later than the later t
- The secure infraStacture for the tASVILLed NSWs shall follow international standards and best practices with features such as confidentiality, data integrity, authenticity and nonrepudiation."



# COMPARATIVE MATRIX OF ASEAN INFORMATION PARAMETERS FOR CARGO RELEASE AND CLEARANCE

ASEAN	MAPPING TO	MAPPING TO	MAPPING TO	MAPPING TO
INFORMATION PARAMETERS	WCO DATA SET (Version	WCO DATA SET	BRUNEI	CAMBODIA
•	1.1)	(Version 2.0)		
Type of declaration and customs	********	*********		ALEGA MARKET
procedures and regimes				

# 320 Parameters Mapped for 10 Countries

Number of forms of the declaration and its respective uses

Reference number

of Customs Declaration

Identification of

customs office (of departure, of destination, of clearance)

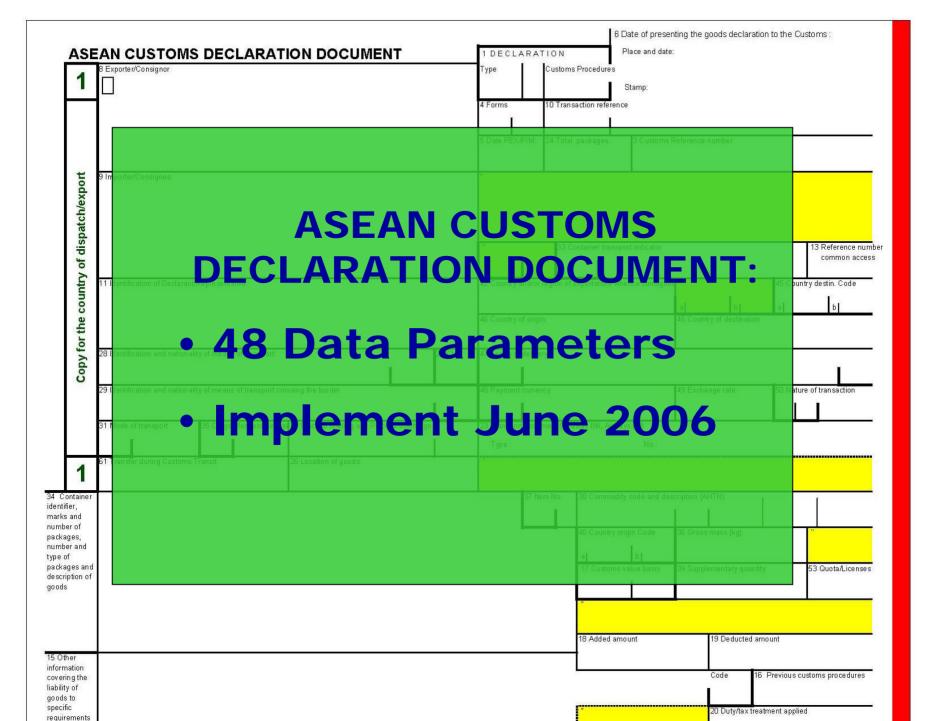
Date of physical importation or exportation



# ASEAN CUSTOMS DECLARATION FORM

The format of the Document is based on the internationally adapted Single Administrative Document (SAD). For Customs Administrations using the manual processing of customs clearance, the Document should be uniform while for those using the computerized processing of customs clearance the uniformity is in the information parameters

(14th DG Meeting, Cebu, Philippines, Nov 2005)



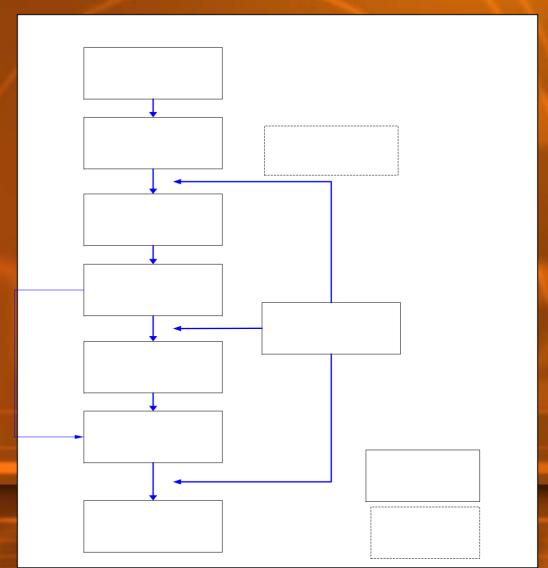


# ASEAN CARGO PROCESSING MODEL

- Import (Air)
- Import (Sea)
- Export
- Transit
- Transshipment
- Bonded Movement Of Goods
- Warehouses
- Temporary Admission



# ASEAN CARGO PROCESSING MODELS Import - Sea (1 of 8)





# PHILIPPINE-THAILAND PILOT PROJECT

- Signed Letter of Commitment in November 2005
- APRIS-supported
- 2 Bilateral Technical Meetings in Manila and Bangkok
- Identified pilot systems
  - Country of Origin Document
  - Export Document
- Technical Tests final phase ended last August 30, 2006



# CAPACITY BUILDING

- APRIS-Supported
- Regional Workshops
  - Manila March 2006
  - Bangkok May 2006
  - Manila July 2006
  - Hanoi August 2006
- Tour of Single Window Systems
- National Workshops



# PROPOSED ACTION PLAN FOR THE STEERING COMMITTEE

- Forms Part of the Protocol
- Plan for the ASW
- Plan for the NSW
- Timeline until 2008 for ASEAN 6
- Timeline until 2012 for ASEAN 12
- Timeline until 2012 for ASW



# PROPOSED ASW STEERING COMMITTEE

- Objective: coordinate, establish mechanism, synchronize implementation of the ASW before 2012
- Members: Senior officials of Line Ministries
- Endorsed 14<sup>th</sup> ASEAN DG's of Customs, Cebu, Philippines 9-11 Nov 2005



### TOTAL-APPROACH ASW STRATEGY

International INTERNATIONAL LINKAGE

ASEAN

Regional SINGLE WINDOW

Strategic INTER-AGENCY

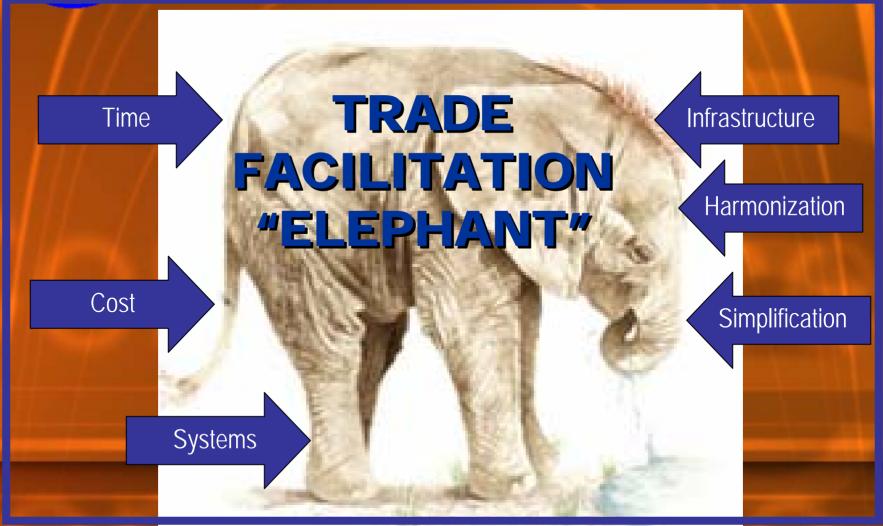
**LINKAGE** 

**Tactical** 

**AGENCY** 



# TRADE FACILITATION: The Proverbial Elephant





# WHAT IS THIS MAN DOING?

- A Sending SMS to wife.
- B Listening to a ringtone.
- C Wondering why his line was cut.
- D None of the above.



# WHAT IS THIS MAN DOING?

D. None of the above.

This man is transacting business with the ASW – Filing Paying, Tracking, Releasing, etc -

Under a coconut tree anywhere in the ASEAN.



# THANK YOU AND GOOD MORNING!

reynaldo.nicolas@customs.gov.ph www.customs.gov.ph





# The Benefits of Investing in Supply Chain Security: The IBM Experience

Mr. Andrew P. Jackson Government Programs Executive IBM Australia/New Zealand

> APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam

#### **BIO**



#### Andrew Peter Jackson Government Programs Executive IBM Australia Ltd

Andrew was educated at the University of Canberra where he received a Bachelor of Arts in Communications in 1990.

Andrew was employed as a Graduate Administrative Assistant in the Australian Customs Service in January 1991 and later went on to work in a number of areas including Inland Revenue and Trade Measures.

In 1993 Andrew won a full-time scholarship to study economics at the University of Canberra and was subsequently awarded a Post Graduate Diploma in Economics. In 1994 Andrew moved to the Department of Communications, Information Technology and the Arts where he worked on various telecommunications competition and consumer issues.

In 1996 Andrew took a year off work to undertake an extensive trip around the world including South East Asia, the Middle East, Europe and North America. During 1997 and 1998 Andrew worked in the Federal Department of Finance on government asset sales and the Department of Communications, Information Technology and the Arts on postal industry issues.

In 1999 he was appointed to the Office of the Minister for Communications, Information Technology and the Arts, The Hon Senator Richard Alston working on Telecommunications and Postal Industry issues. In 2002 Andrew was appointed Executive Director of Science Industry Australia a lobbying body for the scientific industry in Australia and later in the year decided to return to work as an Adviser to Minister Alston on IT Industry issues.

In January 2004 Andrew joined IBM Australia as a Government Programs Executive where his primary role is to influence the regulatory environment to the advantage of IBM as a business entity and a corporate citizen. This involves developing and maintaining strong external relationships with key government decisions makers (eg Ministers and Parliamentarians) and and senior portfolio officials across Federal and State Governments in Australia in order to directly influence policy and regulatory outcomes.

Andrew is also part of the GP Worldwide Market Access Team. As part of this team he has specific responsibility for customs and supply chain policy issues in the Asia Pacific region. In this role to date Andrew has had extensive dealings with numerous customs and border related agencies across the region. He has also engaged in high level dialogues in key AP economic forums such as ASEAN and APEC and was recently appointed Chairman of the US-ASEAN Business Council's Customs Working Group.

APEC Customs-Business Dialogue 2006

# The Benefits of Investing in Supply Chain Security: The IBM Experience

Andrew Jackson
Government Programs Executive
IBM Australia



## **Global Import Compliance and Supply Chain Security**

#### **Mission**

Assure global Import Compliance and Supply Chain Security in 160+ countries

#### Responsibilities

- Identify and interpret regulations
  - Establish policies
  - Assess internal compliance
  - Educate import network
  - Develop government relationships

### Daily Scope

- 2500 Customs Declarations
- \$68M in value
- 5.5M pounds shipped

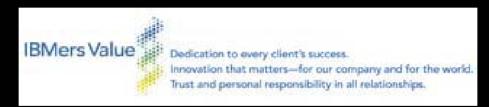


## **IBM's Objective**

Drive Industry Leadership in shaping the future of Supply Chain Security and Trade Facilitation

#### Goals

- Implement a more secure supply chain that yields greater trade efficiencies
- Create Industry/Government Partnerships in the development of security and trade initiatives
- Achieve Global Commonality of Supply Chain Security Criteria, Customs Declarations Data and Processes
- Promote voluntary industry participation that provides collateral benefits





## IBM Actions to Improve Supply Chain Security

#### **Internal Security Actions**

Supply Chain Security education and training for import compliance and security personnel

**Updated Asset Protection corporate standards** 

Risk Assessment database for security monitoring and analysis of IBM facilities

Empty trailer / container / conveyance inspection

High level security seals on 'stuffed' trailers / containers / conveyances

Electronic door sensors on trailers transporting product between U.S. and Canada

Global supply chain readiness assessment

Supply Chain Security language in supplier contracts

Onsite security inspections of high risk suppliers

#### **Early Adoption of Government Anti-Terrorism Trade Programs**





Partners in Protection (PIP)
Canada



Business Anti Smuggling Coalition (BASC) Mexico



## **Customs Relationship Management**

- Establish relationships with 20 Customs organizations that are considered most critical to IBM's asset based supply chain
  - Create partnerships
  - Discuss support needed for common standards
  - Expedite implementation of programs
- Championed a proposal for APEC economies to lead Implementation of World Customs Organization (WCO) Safe Framework
  - Harmonized advance electronic cargo information
  - Consistent risk management approach to addressing terrorism and security
  - Outbound inspection request by receiving nations
  - Custom benefits for industry participation

Country	<b>Meeting Date</b>
*United States	On going
*Mexico	4/24/2004
EC HQ	3/7/2005
Germany	3/8/2005
UK	3/10/2005
Ireland	3/11/2005
*Australia	3/17/2005
*Canada	3/29/2005
*Japan	5/24/2005
*Taiwan	5/27/2005
*Singapore	6/15/2005
*Malaysia	6/16/2005
*Thailand	6/17/2005
*China	10/20/2005
Brazil	3/7/2006
France	3/28/2006
Hungary	9/2006
India	4Q2006
*Korea	TBD
*Russia	TBD

<sup>\*</sup>APEC Member Economies



#### **Observations from meetings with country Customs**

- Importance of supply chain security balanced with trade facilitation is recognized
- Work underway on assessing WCO/APEC Framework or pursuing complementary initiatives
- WCO/APEC Framework adopted Now the hard work begins
  - Mutual recognition viewed as critical to success
- Technology enhancements viewed as key to ensuring common end-toend supply chain security
- Return on Investment and impact assessment is required for broad implementation



#### Encourage Industry Participation Through Research, Conferences and Trade Publications

#### Research

http://www 1ibm.com/services/us/index.wss/bus\_serv\_library/bcs/a1005268/lib\_5

Report on Enhancing Supply Chain Security with Michigan State University

Report on Supply Chain Security Return on Investment (ROI) research with MIT

Quantitative supply chain security ROI research study with Stanford University

#### **Conferences**

IBM Supply Chain Security supplier conferences April 2004 and June 2005

New York Times

**Publications** 

WCO Magazine

Financial Times

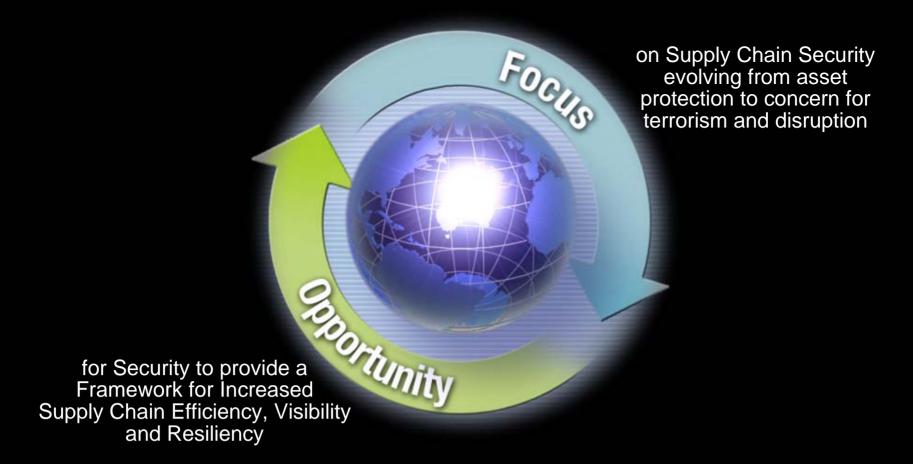
Logistics Quarterly

Journal of Commerce

Cargo Security Int'l



#### Post 9/11 Government and Industry Renewed Focus on Supply Chain Security, Recognition of the Opportunities





### Supply Chain Security – Collateral Benefits Companies may receive numerous collateral benefits from SCS investments, including:

#### **Efficiency**

- Reduced inspections
- Increased automated handling
- Less process deviation
- Shorter transit time

#### Visibility

- Improved asset visibility
- More timely shipping information
- Reduced inaccurate shipping data

#### Resiliency

- Shorter problem resolution time
- Quicker response to a problem
- Reduced time to identify a problem

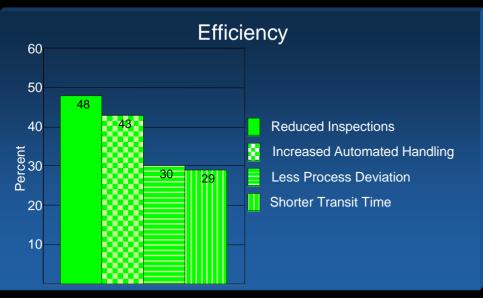
#### Inventory Management & Customer Relations

- Reduced theft/loss/pilferage
- Decreased tampering
- Less Customer attrition
- Reduced excess inventory

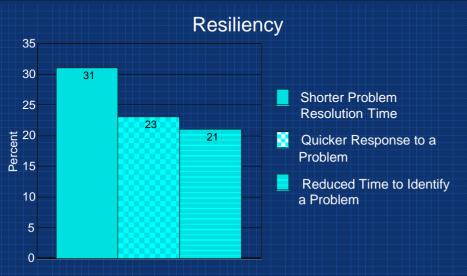
Source: Investing in Supply Chain Security: Collateral Benefits - Massachusetts Institute of Technology (MIT) White Paper, May 2005



#### Average Percent Improvement Reported by Manufacturers from SCS Investments





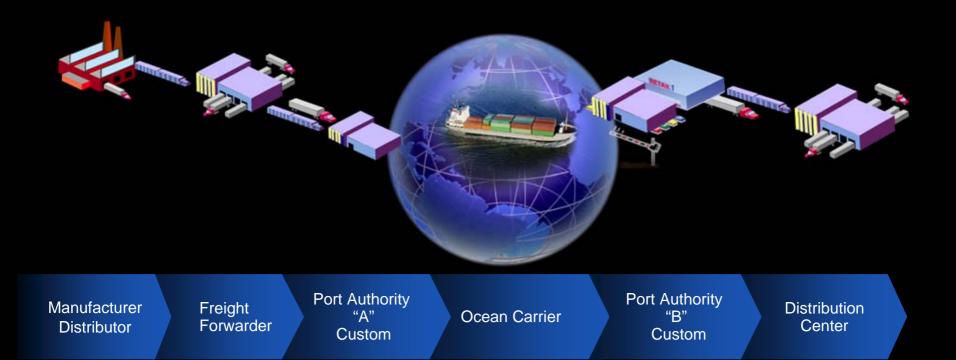




Source: Innovators in Supply Chain Security: Better Security Drives Business Value - Stanford University White Paper, June 2006



#### A Chain is Only as Strong as its Weakest Link Stakeholder Security Linked with its Predecessor and Successor



···}

Security has to be applied across the entire value chain, across borders, and integrate an ongoing awareness in every single point of interaction with the goods.



#### Recommendations - Industry

This is your supply chain ...

- Promote benefits of investing in supply chain security
  - ROI/Collateral benefits
  - Efficiency and productivity
- Pursue common standards and processes
  - Streamline processes
  - Keep cost down
- Be industry leaders
  - Be outspoken
  - Be a part of the process
  - Be an influencer



#### Recommendations - Countries

Accelerate implementation of common WCO/APEC Framework

 Establish Government – Industry consultation groups to drive Authorized Economic Operator (AEO) aspects of framework

 Begin pilot programs with trusted industry partners and major trading countries



ajackson@au1.ibm.com





#### Supply Chain Security and Trade Facilitation Malaysia's Experience

Ms. Dato Zaleha Hamzah Customs Adviser Royal Malaysia Customs

#### Dato' Zaleha Hamzah Customs Adviser Royal Malaysia Customs

Dato' Zaleha Hamzah has served Royal Customs Malaysia (RCM) in various capacities since 1.11.1971 until her retirement beginning 1.1.2005. Her last position prior to her retirement was Deputy Director-General Customs(Operations). In terms of work exposure she has been attached to the various important units in RCM including import/export, internal taxes., personnel, training and enforcement.

Throughout her service she has been instrumental in efforts to modernize RCM amongst which are:

- [a] developing its first 5 year strategic plan beginning 1991,
- [b] developing its human resource management program,
- [c] developing its risk assessment program,
- [d] improving its intelligence and investigation capabilities,
- [e] simplifying various work procedures.

On the international front, she has played a lead role for RCM in bilateral meetings and developing the model MOU. She has successfully chaired meetings organized by ASEAN, ASEM or WCO and was the leader for the Customs group in Malaysia's first Free Trade negotiation.

Since 15.1.2005 she has been reappointed to serve the Government as Advisor to RCM where her scope of services refers to the undertaking of a comprehensive review of the indirect taxation system of Malaysia for it to be more modern, equitable and efficient.

#### **APEC Customs – Business Dialogue**

#### Supply Chain Security and Trade Facilitation Malaysia's Experience

By

Dato' Zaleha Hamzah 5 September 2006

#### INTRODUCTION

State of certainty or safety

Not a new phenomenon

Various forms or manner

Balancing act between supply chain security and facilitation of legitimate trade

The globe is getting smaller and smaller to the extent that a sovereign state has become no more than a metaphorical village. This has been made possible by the rapid progress in transport and transportation and in the information and communication technologies. The economic activity of any part of the world has come to be within the reach of every body. The world economy has become internationalized and global interdependence has become a normal feature of the global economy.

Tomorrow Malaysia will be growing its rice in China and rearing it sheep in Australia. National economies are thus becoming the individual components of an entity which we might well call "mondial economy". No national economy can seriously consider leaving the close network of mutual dependencies without endangering, the prosperity of its citizens.

> Director General of Customs Malaysia -Dato' Mohd Nor bin Abdul Hamid, 21 May 1990.

- We now live in a new economy by shrinking computers and expanding communications.
- This new economy has 3 distinguishing characteristics. It is (i) global, (ii) favors intangible things- ideas, information and relationships and (iii) intensely interlinked.
- Communication is the economy.

Kevin Kelly – New Rules For the New Economy',1998.

#### TRADE FACILITATION

- In general terms, refers to the capacity of goods to be moved expeditiously across national borders.
- In relation to Customs, refers to the simplification, harmonization and automation of trade procedures in particular the import, export and transit procedures applied by customs and other agencies to control the cross-border movement of goods.

#### **Challenges To Customs**

- 1. Globalization more diverse:
- Products
- Design and production methods
- Stakeholders
- Criminals and terrorists [increased security threats?]
- Transportation modes

2. Increased interconnectivity and interdependency of countries

#### **Challenges to Customs**

- 3. Faster and more simple processes for traders and travellers ( Paperless environment)
- 4. Transaction to audit-based

#### **ROLE OF CUSTOMS**

- 1. What do citizens expect from Customs
  - protection of society (border protection)

- 2. What does business expect from Customs
  - trade facilitation [ but at no cost to security]
  - a change from the traditional function of revenue collection

#### **MEASURES TAKEN**

- Strategic Development Program
- A Holistic Approach encompassing Integrity, Core Business, Technology and People.

[ align to WCO Framework of Standards ]

#### INTEGRITY

- 1. Code of ethics for employees
- 2. Main criteria in appointments and promotion
- 3. Consistent monitoring of behaviorial pattern
- 4. Continuous programs on instilling positive values.
- 5. Reward and punishment
- 6. Conducive working environment.

#### CORE BUSINESS

- 1. Laws and Regulations
  - investigative powers
  - obligation on the importer/trader
    - correct declaration
    - to provide information
  - advanced information?
- 2. Professionalism of officers

#### CORE BUSINESS - FACILITATION

- 1. Direct release/pre-clearance/ selective examination
- 2. Facilitate movement of dutiable goods via bond except for high risk goods which require bank guarantee.
- 3. EFT
- 4. "Golden Client"
- 5. Customs ruling
- 6. Licensed warehouse

#### CONTROL MEASURES

- 1. Risk management
- 2. Post auditing
- 3. Random examination
- 4. Intelligence
- 5. Legal penalties

#### TECHNOLOGY

- Computerization of work processes
- Detection/tracking equipment
- Scanning machine
- Integrated communication system

#### PEOPLE/PARTNERS

- 1. Inter-agency
- 2. Customs and Business
- 3. Bilateral and Multilateral
- 4. 'Reaching Out Programs'
- 5. Customs Literate society
- 6. Professionalism of clients

#### **CONCLUSION**

Supply chain security is something complex. It involves the movement of goods, people, documents and money. It is further made complex by international jurisdiction, data elements, legislature, financing and the need for various authorities to cooperate with each other, businesses to cooperate with themselves and for authorities to work together with business.

2. Authorities and the business sector need to work together given the pervasiveness of today's trade, the vulnerability of the supply chain to any kind of attack and the responsibility of the authorities to ensure a safe and seamless flow of trade and movement of people.

- 3. Enhanced security should not lead to increased bureaucracy, higher cost of doing business, inefficient service.
- 4. Customs Malaysia is committed to further facilitate trade through effective security measures and will continue to cooperate and communicate on this matter.

#### THANK YOU FOR YOUR KIND ATTENTION





#### **Session 2**

## Enhanced Customs and Business Partnership for More Effective and Efficient Fight against Counterfeiting and Pirated Goods





Moderator: Mr. Daniel Baldwin
Assistant Commissioner
U.S. Customs and Border Protection

APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam





# Enhanced Customs and Business Partnership for More Effective and Efficient Fight against Counterfeiting and Pirated Goods

Mr. Sivakant Tiwari Chair of APEC Intellectual Property Experts Group

> APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam

Mr Tiwari, is the Principal Senior State Counsel of the International Affairs Division in the Attorney-General's Chambers, Singapore.

He first served (on secondment from the Legal Service) in the Ministry of Defence and was the Head of its Legal Department. He then became the Head of the Civil Division in the Attorney-General's Chambers from 1987 - Jun 1995. He then took over as the Principal Senior State Counsel of the International Affairs Division.

Mr Tiwari led the evidence in major Inquiries in Singapore: Spyros Inquiry (1978), Cable Car Inquiry (1984), Hotel New World Inquiry (1988) - the last two being Presidential Commissions of Inquiries. He has also appeared in various cases in the High Court of Singapore, including high profile ISA detainee cases. He has led many bilateral and multilateral negotiations on behalf of Singapore, including that involving the Singapore-Johore Boundary Agreement and the Singapore-Malaysia dispute over Pedra Branca.. He was part of the Singapore Team in the Singapore-Malaysia Reclamation Case before the ITLOS.

He was the Legal Adviser to the Singapore delegation to the Uruguay Round negotiations and the US-Singapore Free Trade negotiations and has represented Singapore in the negotiations for the WTO Agreement on the Trade-Related Aspects of Intellectual Property Rights and at many ASEAN negotiations and meetings. He was a member of the Singapore delegation for the UNCLOS negotiations and assisted in drafting the ASEAN Free Trade Area Agreement and the ASEAN Enhanced Dispute Settlement Mechanism

In the area of intellectual property, Mr Tiwari was Chairman of the ASEAN Working Group on Intellectual Property for 6 years (2000-2006) and is leader of the Singapore delegation to that Group. He is currently the Chairman of the APEC Intellectual Property Experts Group. He was leader of the Singapore delegation to the WIPO Conference on the WIPO Copyrights Treaty and the WIPO Performances and Phonograms Treaty; chaired the 2nd Special Session on the Report of the Second WIPO Internet Domain Name Process and has led Singapore Delegations to WIPO.

One of the areas under Mr Tiwari's purview is the provision of advice on air law. In this connection, he has been the legal adviser for various air services consultations. He also headed Singapore's delegation to the International Conference on Air Law (Montreal, May 1999) which worked on and adopted the landmark Montreal Convention, 1999.

Mr Tiwari has presented papers and participated at numerous workshops and international conferences on the Law of the Sea, trade, intellectual

property rights, civil aviation etc.



# APEC Customs - Business Dialogue, 2006 Da Nang City, Sep 5, 2006

Enhanced Customs and Business Partnership for More Effective and Efficient Fight against Counterfeiting and Pirated Goods

**S** Tiwari

APEC IPEG Chair
Principal Senior State Counsel, International Affairs Division
Attorney-General's Chambers, Singapore

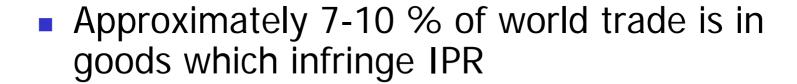
## Overview

- Counterfeit and Pirated Goods What are they?
- The Counterfeiting and Piracy Problem
  - Everybody Facing it
- How Customs Authorities Can Assist Businesses
- What can Businesses do to enhance the Customs-Business Partnership for a more effective and efficient fight?

# Counterfeit and Pirated Goods – What are they?

- "counterfeit trademark goods" goods bearing trademark identical to a validly registered one or which cannot be distinguished from such a trademark;
- "pirated copyright goods" copies made without consent of right holder
   -TRIPS Agreement

## The Counterfeiting and Piracy Problem - Everybody Facing it



Even New York is affected

Headline from Press Release dated 22 Nov 2004 released by NYC Comptroller William C Thompson Jnr:

"New York City is home to \$23 billion counterfeiting trade"

## The Counterfeiting and Piracy Problem - Everybody Facing it

Comptroller - Press Releases Page | 01 Lr PRW-fi -065 November 22,2004 Press Office

21 2-669-3747

THOMPSON: COUNTERFEITING COSTS NYC MORE THAN \$1 BILLION ANNUALLY

New York City is home to \$23 billion counterfeiting trade Comptroller offers recommendations to address problem View Report

New York City Comptroller William C. Thompson, Jr. today released a report estimating that

New York City is home to a \$23 billion annual illegal counterfeiting industry, causing the City to lose more than \$1 billion in tax revenues each year.

# Be

## Best Way to Deal With It

- Best way to deal with counterfeit and piracy:
  - deal with them at source;
     Catch them where they produce the goods



- Border Measures (under WTO TRIPS Agreement) using the resources of Customs to seize goods at the border provides a back-up method to fight this illegal trade
- Applies generally to trademark and copyrighted materials



#### How Does Border Enforcement Work?

- When right-holder has reason to believe that pirated or counterfeit goods are being imported he can lodge application with Custom authorities to suspend release of the infringing goods into free circulation
- Application must give prima facie evidence of the infringement and sufficient information to identify goods concerned



- Also needs to provide security to protect defendant and Customs authorities and prevent mechanism being abused to harass legitimate trade
- Customs authorities will notify the importer and the applicant if goods are suspended



## How Does Border Enforcement Work? (Continued)

- If no proceedings to determine merits of case initiated by applicant within 10 or 20 days of notification by Customs of suspension of the goods, the goods will be released
- If no wrongdoing found, the applicant may be liable to compensate owner of the goods for any injury caused

## **Ex-officio Action**

- Countries may empower Customs authorities to act on their own to suspend release of goods where they have prima facie evidence that an IP right is being infringed
- For this purpose information may be sought from right-holders

## **Ex-officio Action**

Importer and right-holder will be notified of a suspension of goods and if an importer lodges an appeal against the suspension, the same process as that applicable to a suspension through an application will apply.

#### What can Businesses do?

- To enhance the Customs-Business Partnership for a more effective and efficient fight businesses can help:
  - Through sharing of intelligence with Customs authorities on movement of counterfeit and pirated goods;
  - Doing so in a timely fashion;
  - Assisting in identification of counterfeit and pirated items;
  - Utilising existing remedies against infringers



## THE END





# Global Efforts for Fighting Counterfeiting and IPR Piracy

Mr. Kunio Mikuriya Deputy Secretary General World Customs Organization

# Session 2 Global Efforts for Fighting counterfeiting and IPR piracy

APEC Customs-Business Dialogue (ACBD)

5 September 2006, Da Nang, Viet Nam

Kunio Mikuriya
Deputy Secretary General
World Customs Organization (WCO)



## Counterfeiting - recent trend

- Increased trade volume in counterfeit market
  - 70% of total seizure carried out at borders
- Use of mass produced commodities
  - From luxurious goods to daily consumer goods
- Complex Modus Operandi
  - Various routing to conceal origin
  - Free trade zones
  - Internet
- Linkage with organized crime
  - Higher profit with lower risk, compared to traditional smuggling



## IPR - Customs efforts

- Establish and improve legal framework
  - WTO TRIPS Agreement
  - WCO model legislation, developed in close cooperation with business
  - Necessary empowerment of customs officers
  - Cooperation with right holders & other competent authorities
- Intelligence-based risk analysis
  - WCO Framework of Standards Insight on movement of goods from origin to arrival
  - WCO Customs Enforcement Network / Regional Intelligence Liaison Office – "Global IPR report 2004"



## Communication strategy

- Policy makers
  - Revenue loss (company, national)
  - Economic development (external & internal investment)
  - Consumer protection, creativeness
- Consumers
  - Health and safety, organized crime
  - Sports events-related awareness raising
- Business
  - CEO level involvement IPR Task Force/ Strategic Group
- G8 statements
  - WIPO, WTO, WCO, Interpol
- OECD study
  - Economic & social effects of counterfeiting



## Capacity building in customs

- WCO IPR Diagnostic Framework Action Plan (Malaysia)
  - Organizational structure, legal framework, procedures
  - Cooperation and communication, IT, Intelligence
  - Human resource development, Inspection/exam. technique
- Training
  - WCO E-learning module
- Integrity
- Support of private sector

## Way forward

- Continued awareness raising
  - Political support for legislation, resources
  - Public awareness favorable environment for enforcement
- Further development of international standards
  - IPR guidelines (Free Trade Zones, transshipment, export control, disposal of seized goods, cooperation etc.)
  - Development of IPR Appendix to Framework of Standards
- Capacity building & training
- Joint efforts for long battles and challenges ahead
  - Partnership with business
  - Synergy with APEC initiatives





### Innovation to Expand IPR Enforcement

Mr. Daniel Baldwin Assistant Commissioner U.S. Customs and Border Protection

> APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam

#### Daniel Baldwin Assistant Commissioner, Office of Strategic Trade U.S. Customs and Border Protection



In April 2004, U.S. Customs and Border Protection (CBP) Commissioner Robert Bonner designated Daniel Baldwin to serve as the Assistant Commissioner, Office of Strategic Trade (OST), U. S. Customs and Border Protection. This Office provides CBP with a national strategic perspective on trade issues, supports partnerships with the trade community and domestic industry, manages a regulatory audit program, and designs strategies to enable CBP to address significant trade risks. Mr. Baldwin's approach to addressing trade risks is based on applying innovative approaches coupled with a focus on measurable results. As Assistant Commissioner, Mr. Baldwin oversees the programs and operations implemented by 9 Regulatory Audit Field Offices and 5 Strategic Trade Centers.

Prior to assuming his duties as Assistant Commissioner, Mr. Baldwin was Director of the Trade Management Division in OST Headquarters, with responsibility for developing the CBP National Trade Strategy, organized around Priority Trade Issues (PTIs). These were developed using a consistent risk-based analytical approach, with a clear emphasis on integrating and balancing the goals of trade facilitation and trade compliance. Previously, Mr. Baldwin served as International Trade Manager with the Strategic Trade Center in Chicago, where he focused on risk-based issues related to imports of steel mill products.

Mr. Baldwin received a Bachelor of Arts degree from the University of Toledo (history and philosophy) and a Master of Arts degree from Wayne State University (history).

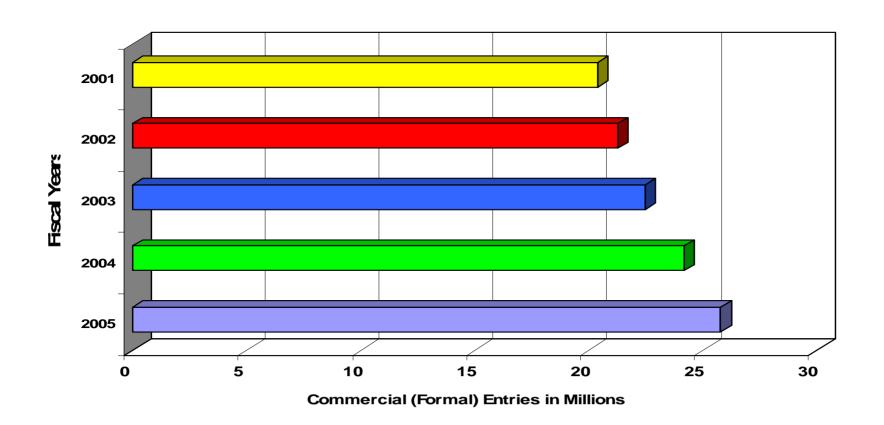
# Innovation to Expand IPR Enforcement

APEC Customs Business Dialogue September 2006



## U.S. Import Volume

#### Number of shipments increases annually

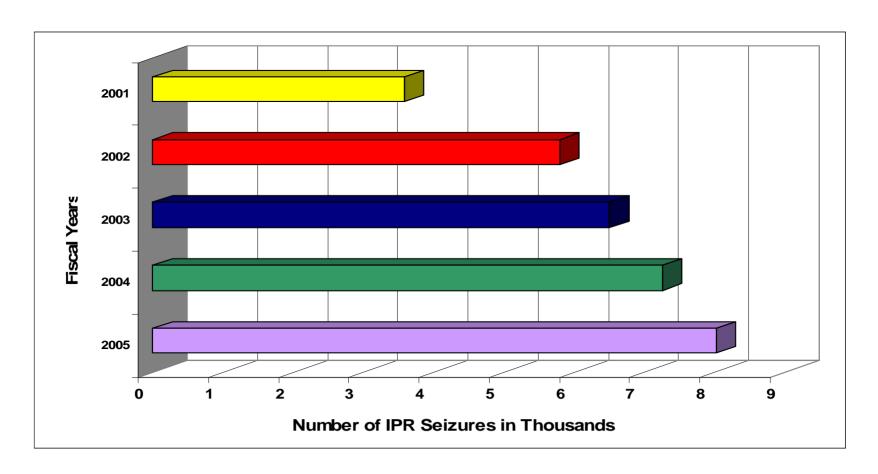




#### **Disclaimer**

## Customs IPR Seizures

#### U.S. border enforcement agency IPR seizures rise annually





#### Disclaimer

## Stopping IPR Theft

New strategies and tools to fight counterfeiting and piracy

#### STOP!

The U.S. Government's coordinated, interagency

Strategy Targeting Organized Piracy

- Cooperative effort with industry to help secure and protect their rights
- Engagement with trading partners to promote better IPR protection globally
- Pursuit of criminals trafficking in fake goods
- Innovative IPR border enforcement initiatives to stem the flow of fakes at the border



### IPR Risk Model

Improving risk analysis to enhance targeting and interdiction

#### IPR risk model

Innovative computerbased statistical model that calculates risk scores indicating the relative IPR infringement risk of imports

- Complements traditional methods of targeting
- Based primarily on Customs historical entry and IPR infringement data, but infuses other U.S. government agency assessments of IPR risks
- Risk factors form a "model" of the characteristics of IPR infringing imports



## Post-Entry Verification "IPR Audits"

Identifying Business Practices Linked to IPR Theft

#### Internal Controls Review

Evaluation of business systems to determine if there are weaknesses that lead to IPR violations

- Risk-based selection of companies
- Determine adequacy of company's internal controls to prevent importation of IPR infringing goods
- Work with company to establish internal control system to prevent future violations



## Post-Entry Verification "IPR Audits"

Depriving counterfeiters and pirates of illicit profits

#### **Business Records Review**

Examination of financial, accounting and other records to identify and quantify IPR violations

- Review of records kept in the normal course of business and of products at company's premises
- Penalties for IPR violations identified during audit
- Expansion of IPR enforcement beyond examination of goods at the border



### **IPR** Enforcement Actions

Targeting, seizures, audits and fines in Fiscal Year 2005

#### Commercial targeting

- 13,870 reviews, up 23% compared to Fiscal Year (FY) 2004
- 7,793 exams, up 21%
- IPR Risk Model preliminary reporting for three test ports July 24 August 5, 2006
  - 534 reviews, 56 exams closed

#### IPR Seizures

- 8,022 seizures, an increase of 10.5% over FY 2004
- Domestic value over \$93 million

#### IPR Audits (FY 2005 through July 2006)

- 17 completed covering \$252 million in merchandise at high risk for IPR infringement
- Over 75% of importers had inadequate or no IPR internal controls
- \$4.6 million in penalties assessed for IPR infringements

#### 1526(f) fines for counterfeit trademarks

341 fines with assessed amount totaling \$423 million issued





## U.S. Customs and Border Protection







# IPR Enforcement: Viet Nam Customs Current Experiences and Challenges

Mr. Nguyen Trong Hung
Deputy Director
Customs Supervision and Control Department
Viet Nam Customs

APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam





# Fighting against Counterfeiting and Pirated Goods: Papua New Guinea's Current Status and Experiences

Mr. David Wong
Director
Customs Brokers Association
Business Council of Papua New Guinea

APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam

#### ENHANCED CUSTOMS AND BUSINESS PARTNERSHIP FOR MORE EFFECTIVE AND EFFICIENT FIGHT AGAINST COUNTERFEITING AND PIRATED GOODS

Presentation
By
Mr. David Wong
PNG Customs Brokers Association
And
Business Council of PNG

First and foremost, I wish to extend my appreciation, and that of the two agencies that I am representing here today (PNG Customs Brokers Association and the Business Council of PNG) for providing 'us' with the opportunity to deliver a brief overview on the current status of PNG's fight against counterfeiting and pirated goods.

The present status in PNG is alarming.

Currently, the business houses in Papua New Guinea are attempting to understand how to combat the illegal importation of counterfeit products into PNG. This action by illegal traders is new to PNG and is developing into a major hurdle for the PNG Government Agencies and legitimate trading houses.

The importation of illegal traders is currently being addressed by individual companies, with limited support from the appropriate Government Agencies, as they (the Agencies) are faced with limited resources and knowledge as to how to 'tackle' this ever growing concern.

The Business Council of Papua New Guinea, has recognised the need for a consultative process with the appropriate agencies, and subsequently extended an invitation to various Government Agencies in an attempt to establish a dialogue process to deal with the increase in the number counterfeit products entering PNG, and in addition, to review the current labelling and packaging laws and the various legislations.

The relevant Government Agencies attended a very frank and open round table discussion, to address the issues on the importation of counterfeit products and copy rights and how the existing government legislation can assist to combat this problem that is affecting manufacturing or agency / distributors business, and of course ultimately the consumer. The current process is not user friendly, nor is it fully understood by the Government Agencies.

The current Acts that have been examined by the Business Council of PNG, which may assist the Government Agencies to address these rapidly growing issues, are as follows:

#### Government Legislation:

- Food Sanitation Act
- Packaging Act

- Intellectual Property Act
- Trade Mark Act
- ICCC Act 2002, and
- Customs (Prohibited Imports) (2006 Budget provisions Amendment) Regulation 2005.

It was revealed during the roundtable discussion, that there does exist a number of internal hurdles from within the various Government Agencies that need to be urgently reviewed.

I shall now very briefly outline theses issues that were highlighted during the course of the meeting:

- The duplication of the roles within the Government Agencies and their responsibilities to impose current legislation
- The current legislation does not provide any screening process for new companies being registered through the Company Registrar, nor does it reject or highlight the individuals that are registering a number of companies. It was recognised that a screening process should include bankruptcy and criminal rejection should be adopted, but how, was the major outcome of the discussion, as the agency lacks resources and funding for the implementation of new procedures and staff training.
- It was agreed that the Business Council of PNG would seek clarification through the Company Registrar's office under which criteria at present, can cease individuals from forming a new company or holding the directorship of a company.
- o It was also recommended and supported by all present that The Company Act needs to be reviewed. A copy is to be provided by the Agency. Whilst an arm of the Company Registrar's office on Intellectual Property Rights does have a lead role in the enforcement of Intellectual Property, it is the responsibility of the owners of the 'trademark' to seek retribution through the various agencies. It was suggested that this should be a coordinated approach through the Internal Revenue Commission and the appropriate bodies.

The Business Council of PNG, as a result of these discussions agreed to deliver an informative presentation at a forthcoming Consumer Protection Agency workshop in October and address these issues 'head on' on behalf of the private sector.

In addition, the Business Council of PNG agreed on the following actions, however for these to take place, it will combine cooperation, resources and the uplift of existing knowledge of employees within the affected agencies.

#### These recommendations included:

- To establish a "one" coordinated body, who has the proper and the correct access to all agencies and the various legislation.
- To explore the possibility of the de-registration of Companies and removal of work permit status.
- The group to include the expertise and service of the Trans National Crimes Unit.
- The BCPNG to deliver a 'Private Sector Paper" at the October Consumer Protection Workshop.
- A Consultative process to continue which would include the following agencies: BCPNG, Internal Revenue Commission; Attorney General; NISIT; ICCC, IPA/IPO; NAQIA; Trans National Crime Unit and the Public Prosecutor. All Government Agencies are to provide the following:
  - a. Each Agencies responsibility
  - b. A copy of the Legislation that is applicable
  - c. Contact details of representative, and
  - d. Brief from each Agency on counterfeiting products/labelling and packaging laws that are relevant under their respective departments..

This will assist the BCPNG in formulating an "Orgnaization Chart" for easy reference by the Private Sector. In addition, it will provide the foundation for the establishment of a 'road map' for future reference.

The Business Council of PNG also agreed to raise this matter with the National Working Group on Removing Impediments to Business and Investment for their endorsement. The Business Council of PNG is the co-chair of the Working Group along with the Chief Secretary of the Prime Minister's Department.

It was also suggested that the Business Council of PNG seek external funding to engage the service of a Volunteer with the appropriate experience, to work on a 6 - 8 week project with the various Government Agencies.

Whilst all these discussions are taking place, there is some protection for copy right in PNG, under the Trade Mark Act (CH.385), as long as the Trade Mark is registered with the Register Trade Mark office in PNG..

Companies have used this act to protect the brands they represent in Papua New Guinea, i.e. NIKE.

Other companies have altered the designs on their packaging, thus making it difficult for offending organisations to counterfeit their products i.e. Colgate Palmolive and British American Tobacco (PNG) Ltd such as the Benson and Hedges Brand Name.

The main concern is the effect the importation of counterfeit pharmaceutical goods will have on the general health and well-being of the grass roots of PNG. Regrettably the average 'man on the street' is unable to read or comprehend the difference between a brand name and an illegally imported product. They only see the cost of the product as being the critical issue. The importation of counterfeit pharmaceutical goods into PNG is increasing and needs to be urgently addressed by the agencies and a strong awareness campaign established to inform the grass roots of PNG of the choice that they are making when they purchase a cheaper/unknown brand.

Companies are opting to advertise (at a cost) advising the general public, the counterfeits and the difference between the genuine product and the copies.

To also combat the counterfeit and pirated goods issue, the Papua New Guinea Customs should be able to request the high risk countries that are producing counterfeit and pirated goods, to legally enforce companies to have their containers screened before exported.

Funding should also be made available and accessible to developing countries to obtain large scale X-ray and gamma-ray machine and radiation detection devices, to allow free flow of international goods in the supply chain.

The Business Council of PNG and the PNG Customs Brokers Association appreciates the opportunity to present to you today, an overview of the current status within Papua New Guinea. As you can see we are desperately seeking assistance from parties with expertise to combat this growing problem in PNG.

Thank you for your time.

David Wong Papua New Guinea - Private Sector Delegate

#### **BIOGRAPHY**

Name of speaker: Mr. Nguyen Trong Hung

Position: Deputy Director – Customs Control and Supervision

Department – General Department of Viet Nam Customs

**Qualification**: Master of Economics

#### **Working experience:**

**1972-1978**: Serving in the Army

**1978-1983**: Studying at Ha Noi Foreign Trade University

**1983-1995**: Working at the Customs Department of Ha Noi City

1995-1998: Head of Inward Processing Division – Customs Control and

Supervision Department

1998-2001: Head of Customs Technique and Procedures Division –

Customs Control and Supervision Department

2001-present: Deputy Director of Customs Control and Supervision

Department

# VIETNAM CUSTOMS' ENFORCEMENT OF INTELLECTUAL PROPERTY RIGHTS

MR. NGUYEN TRONG HUNG
DEPUTY DIRECTOR
CUSTOMS SUPERVISION AND CONTROL DEPARTMENT
THE GENERAL DEPARTMENT OF VIETNAM CUSTOMS

#### VIETNAM NATIONAL LEGISLATION AND INTERNATIONAL CONVENTIONS FOR IPR WHICH VIETNAM CUSTOMS HAS TO ENFORCE

#### I. VIETNAM NATIONAL LEGISLATION AND INTERNATIONAL CONVENTIONS FOR IPR WHICH VIETNAM CUSTOMS HAS TO ENFORCE

- 1. Customs Law (Articles 57, 58. 59);
- 2. Law on IP (Articles 199, 200, 214-219);
- 3. Decree No. 154/2005/NĐ-CP dated 15/12/2005 (Articles from 48 to 55) on customs procedures, inspection and supervision
- 4. Government Decrees guiding implementation of Law on IP.

#### II . RELATED INTERNATIONAL CONVENTIONS AND COMMITMENTS ON IPR

- 1. The Agreement between the Government of SR.Viet Nam and the Government of the United States of America relating to copyright
- 2. The Agreement between SR. Viet Nam and the Federal Government of Switzerland on intellectual property right protection and cooperation in the area of IPR.
- 3. The Viet Nam US Bilateral Trade Agreement (Chapter II on IPR)

### II. INTERNATIONAL CONVENTION AND COMMITMENTS ...(CONTINUED)

- 4. The Bern Convention for the protection of Literary and Artistic works that came into force in Viet Nam on 26 October 2004
- 5. The Geneve Convention for protecting gramophone record producers from illegal copy that came into force in Viet Nam on 6 July 2005
- 6. The Brussels Convention Relating to the Distribution of Program-Carrying Signals Transmitted by Satellite that came into force on 12 January 2006
- 7. The Paris Convention for the Protection of Industrial Property, the World Customs Organization's Model Law,...

# VIETNAM CUSTOMS' MEASURES TO ENFORCE IPR PROTECTION

# I- MEASURES TO CONTROL IMPORTS AND EXPORTS RELATING TO IPR

Measures to control imports and exports relating to IPR include the Article 216, IPR Law and the Article <u>57 (The Revised Customs Law 2005)</u>::

- a) Suspension of customs procedures to goods that is suspicious of IPR violation;
- b) Inspection, supervision to detect goods that has signs of IPR violation.
- c) The IPR holders has rights to make a long term or a case by case basis proposals to request Customs authorities to suspend customs procedures to the goods that is suspicious of IPR violation.

#### II – PROCEDURES FOR TEMPORARY SUSPENSION

- 1- Procedures to request temporary postponement of customs procedures for a particular shipment:
  - a-Application submitted to Customs.
  - b- Certificate of IPR ownership.
  - c-Primary evidences.
  - d-Guarantee of payment (or a deposit of 20% of the shipment s value)

### II – PROCEDURES FOR TEMPORARY SUSPENSION (continued)

- 2- Duration for Customs procedures postponement of certain shipment:
  - Duration of postponement: 10 days.
  - Extension: 10 days (application, additional deposit)

#### 3- Treatment:

- No findings or evidences from the shipment: clearance.
- Violation found: treated as provided for in legislation in force.
- No violation found: applicant shall bear all related costs.

# III- EXAMINATION, CONTROL AS REQUESTED BY RIGHT HOLDERS (continued)

- 1-Procedures for Customs examination and control to identify IPR violations as requested by long-term application of the right holders:
- a-Long-term application;
- b- Proving the legitimate ownership;
- c- Providing sufficient information to Customs for identification.

### IV. JURISDICTION FOR APPLICATION RECEPTION

- a) Customs Unit receives application if the scope of request for applying control measures is under the scope of management of Customs Unit;
- b) Customs Department receives application if the scope of request for applying control measures is under the scope of management of Customs Department;
- c) General Department of Vietnam Customs receives application if the scope of request for applying control measures is under geographical areas of two or more Customs Departments.

#### V. APPLICATION PROCESSING

Within 30 days from the day of reception of long-term application, or 24 working hours from the time of reception of Application of request of temporary postponement, Customs process the application as follows:

- Notification of reception of application, check information submitted in application and supporting documents; or:
- Notification of shortcoming of application to applicant for correction. Correction must be completed within 30 days and 3 days to long term application and application of request of temporary postponement, respectively.

#### CHART OF STEPS OF TEMPORARY POSTPONEMENT OF CUSTOMS PROCEDURES

(In case of certain application of request)

Applicant submits application of temporary postponement

Checkpoint Customs Unit carry out temporary postponement and notify applicant.

Applicant shows evidences of violation of the shipment within 10 days

Clearance of the shipment (if applicant cannot show evidences of violation of the shipment in especial time frame

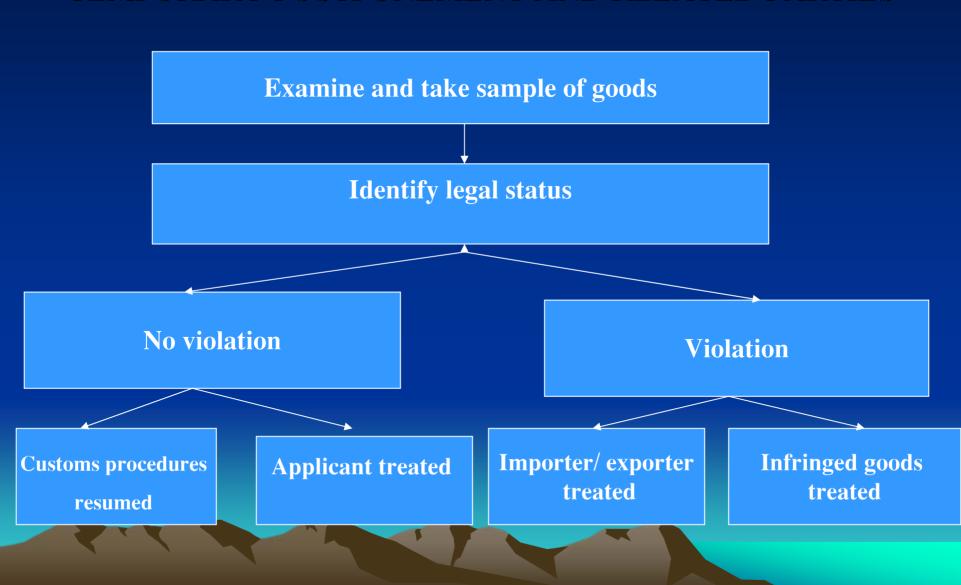
### CHART OF STEPS FOR EXAMINATION, IDENTIFICATION AND TEMPORARY POSTPONEMENT OF CUSTOMS PROCEDURES

(In case of long term application)

Reception of long term application; send information to Checkpoint Customs **Checkpoint Customs examines and identifies** actively goods subject to violate IPR **Notification applicant** Applicant must complete application of temporary postponement within 3 days

> Checkpoint Customs carry out temporary postponement as procedures applied to certain application of request

#### MODEL OF PROCESSING GOODS SUBJECT TO TEMPORARY POSTPONEMENT AND RELATED PARTIES



#### VI – EXAMINATION AND CONTROL OF CUSTOMS TO IDENTIFY IPR INFRINGEMENT (continued)

#### Customs actively identify IPR violations:

- Notify immediately right holders / representatives of violation;
- The right holders/ representatives do not request for temporary postponement within 3 days and Customs does not decide to take the case in accordance with administrative penalties procedures applied to importer/ exporter, Customs proceeds clearance of goods.

#### VII – PREVETIVE AND GUARANTY MEASURES FOR ADMINISTRATIVE PENALTIES

#### **LEGAL BASIS**

- Ordinance for Administrative Penalties dated 2 July 2002
- Decree No. 134/2003/NĐ-CP dated 14 November 2003 by the Government promulgating detailed guidances for implementation of some articles of Ordinance for Administrative Penalties.
- Decree No. 138/2004/NĐ-CP dated 16 June 2004 by the Government promulgating Administrative Penalties in Customs field.

# Jurisdiction of Customs relating to administrative violations on IP (Article 2000, Law on IP)

- a) Competent agencies applying administrative measures are: inspection, public security, market management, *Customs*, People's Committee at all levels.
- b) Only Customs has rights to apply border control measures on imported/ exported goods related to IPR.

#### VII – PREVETIVE AND GUARANTY MEASURES FOR ADMINISTRATIVE PENALTIES

- 1) Temporary detention of violated persons;
- 2) Temporary detention of goods, violated items and vehicles;
- 3) Search violated persons;
- 4) Search vehicles, items and place for concealment of goods, IPR violated items....;

# Kinds of IPR administrative penalties conducted by Customs (Article 214 Law on IP)

#### 1. Official penalties:

- Warning
- Pecuniary penalty (at least by one time but not exceed to 5 times value of infringed goods)
  - 2. <u>Additional penalties</u>: seizure of infringing goods.

### Measures for surmounting consequences (paragraph 3, Article 214, Law on IP)

a) Compulsory destruction; or put into noncommercial purpose consumption;

b) Compulsory re-exportation of counterfeit after removal of infringing signs;

c) Remove from customs territory the infringing goods in transit.

### Measures for surmounting consequences (paragraph 3, Article 214, Law on IP)

a) Compulsory destruction; or put into non-commercial purpose consumption;

b) Compulsory re-exportation of counterfeit after removal of infringed signs;

c) Mandatorily bring infringed goods in transit out territory.

# VIET NAM CUSTOMS' EXPERIENCE ON THE ENFORCEMENT OF INTELLECTURAL PROPERTY RIGHTS PROTECTION AT BORDERS

#### IMPROVEMENT OF THE LEGISLATION SYSTEM ON IPR

- Directly involve in the establishment of Customs Law with provisions on the enforcement of IPR protection of exports and imports in accordance with standards stated in the TRIPS Agreement;
- Involve in the drafting the section of IPR Protection Enforcement of Customs Authority in IPR Law in accordance with international standards on IPR;
- Promulgate inter-agency circulars on the protection of IPR of exports and import (eg: joint circulars issued by Ministry of Finance and Ministry of Culture and Information, joint circulars issued by Ministry of Finance and Ministry of Science and Technology)
- Establish the horizontal system of customs officers who concurrently take the responsibility of IPR protection work from the headquarter to customs checkpoints (according to official document No. 2275/TCHQ-TCCB dated 14/6/2006);

## EQUIPIPING AND ENHANCING KNOWLDEGE ON IPR OF CUSTOMS THROUTH TRAININGS AND PARTNERSHIP WITH IPR HOLDERS

- Include IPR issues into the compulsory training programme in training and refreshment courses for customs officers of all levels;
- Organize training course on IPR for local customs officers;
- Establishing action plan for IPR protection in local Customs offices in accordance with the jointly action plan No. 168/CTH§/VHTT-KH-CN-NN-PTNT-TC-TM-CA on cooperation on the prevention of infringement of IPR in the period of 2006-2010 among agencies including Ministry of Culture and Information, Ministry of Science and Technology, Ministry of Industry, Ministry of Agriculture and Rural Development, Ministry of Finance, Ministry of Trade and Ministry of Police

# EQUIPPING AND ENHANCING KNOWLEDGE ON IPR OF CUSTOMS THROUGH TRAININGS AND PARTNERSHIP WITH IPR HOLDERS (CONT.)

- Organize training courses for frontline customs officers to recognize the features of counterfeits, fake geographical indicators, IPR infringed goods counterfeits;
- Cooperate with international organizations (EU Patent and Trademark Agency, Japan Customs...)
- Cooperate with organizations, companies, representative offices working in the field of IPR (Invenco, Pham and Lien danh, Invenstip...)
- Sign memorandum of understanding, agreement on IPR protection with Unilever Company to protect their products...

#### **ACHIEVEMENTS**

- Some IPR infringement cases has been detected such as: a transit consignment of JET cigarette with lion symbol in Dang Nang Customs sub department Section II of Da Nang Customs Department; an imported consignment of motocycle parts which infringed the trademark of HONDA in Coc Nam Customs checkpoint of Lang Son Customs Department, an infringement of trademark of OSRAM light bulb, infringing trade mark of W and WILSON: WILSON sporting equipment (Chicago, United States)...

#### RESULT (cont.)

Besides, Customs checkpoints of city/provincial Customs department through the examination and control of export and import at frontline borders have also detected many infringements on geographical indicators, industrial design and contraband music compact discs.

# MAIN CHALLENGES IN THE ENFORCEMENT OF IPR PROTECTION OF VIETNAM CUSTOMS

## Challenges to Viet Nam Customs in the enforcement of IPR protection

- Lack of IPR database system to update information, international practices of border control;
- 2. Diversity of goods make it difficult to distinguish between genuine and counterfeit goods, activities of smuggling and trading of fake goods is increasingly becoming complex while Customs is under the pressure of modernizing customs procedures to expedite customs clearance of goods;
- 3. The moving forward to customs control based on risk management techniques for better management and facilitation of legitimate trade also pose a great challenge to Viet Nam Customs in the enforcement of IPR protection.

### Challenges to Viet Nam Customs in the enforcement of IPR protection (cont.)

- 4. IPR holders are still not active in the cooperation with customs in terms of providing information on prevention of IPR infringed goods (record information);
- 5. Many frontline customs officers still lack knowledge on IPR. Knowledge, experience of customs officer in general is still limited;
- 6. The cooperation between customs and other relevant government agencies on IPR Protection still face difficulties that remain to be addressed;
- 7. Cooperation, information exchange and experience sharing between Viet Nam Customs and other Customs Administrations and international organizations is still limited.





# Enhanced Customs and Business Partnership for More Effective and Efficient Fight against Counterfeiting and Pirated Goods: Some Thoughts from the Business Sector

Mr. Andrew Hudson Partner Hunt & Hunt Australia

> APEC Customs - Business Dialogue 5<sup>th</sup> September 2006 Furama Resort, Da Nang, Viet Nam







### APEC Customs – Business Dialogue (ACBD) for 2006

Enhanced Customs and Business Partnership for more effective and efficient fight against Counterfeiting and Pirated Goods

Presentation by Andrew Hudson

"Some thoughts from the Business Sector"

Andrew Hudson 5 September 2006





#### **Hunt & Hunt profile**

- A full service commercial law firm, with over 70 years experience in providing legal and advisory services in the corporate, financial services and property sectors
- Across our legal network we have over 100 partners
- With offices in almost every Australian State and Territory capital city, we offer clients depth and breadth of resources.
- Specialised expertise in the Asia Pacific region, with offices in Shanghai and Auckland
- We provide clients with a global reach, being the sole
   Australian member firm of Interlaw, a network of over
   65 law firms in more than 75 countries



# **Hunt & Hunt profile**

- Established practitioners in Customs, Trade and Transport to include:
  - Customs
  - Automotive
  - Commercial
  - International Trade Free Trade
  - Marine and Aviation Insurance
  - Litigation
  - Property



#### **Background of Hunt & Hunt cont...**

#### Andrew Hudson

- Past Chair , Customs and International Transactions Committee of the Law Council of Australia
- Chair of the International Law Section of the Law Institute of Victoria
- Section Executive International Law Section of the Law Council of Australia
- Convenor Interlaw Customs, Trade and Transport Team
- CBFCA Victorian Committee of Management
- Website <u>www.hunthunt.com.au</u>
- Customs, Trade and Transport Team
- Free Trade Advisory Service
- Register for Updates



# **Today's General Proposition**

- Intellectual property is GOOD
- Counterfeiting and piracy are BAD
- How can Business and Customs work together to support this proposition?



#### **Some Australian Context**

- Provisions in
  - Copyright Act 1968
  - Trade Marks Act 1995
  - Olympic Insignia Protection Act 1987
- Scheme to protect intellectual property
- Owner (or authorised) user of a trade mark, copyright or Olympic insignia may protect IP through border measures allowing Customs to seize imported infringing goods



#### Some Australian Context cont ....

- Lodge a Notice of Objection
  - identifies IP rights and the works to which it attaches
  - provide form of security (cheque, cash or guarantee) to cover costs of seizure and disposal
- Customs seizes Goods
  - held for 10 working days
  - objector commences legal action; or
  - objector consents to release; or
  - importer voluntarily forfeits goods



#### Some Australian Context cont....

- If objector does not commence proceedings
  - Customs release; or
  - Importer forfeits goods.
- Legal Actions
  - Fines
  - Imprisonment
- At conclusion of legal action, court makes an order about goods which could include forfeiture to Commonwealth



#### Some Australian Context cont....

- Reflects Section 4 of WTO Agreement on Trade-Related aspects of Intellectual Property Rights
- APEC has also responded with the Anti-Counterfeiting and Piracy Initiative
- Excellent work across a region with many risks



# Recent Experiences

- WCO Release on 18 August 2006 on review for period from 1 January to 31 December 2004
- Top 5 items counterfeited or pirated
  - fine leather goods
  - cigarettes
  - games and toys
  - CD's and DVD's
  - Textile products
- April 2006 Australian Customs seized 30,000 bottles of counterfeit perfume worth A\$2 million if genuine



# Recent Experiences cont....

- August 2006 Australian Customs seized counterfeit designer brands
  - 1,000 pairs of jeans
  - handbags, wallets, watches, perfumes
  - 5,200 articles
  - 17 manufacturers
- Regular raids to seize pirate DVD's, CD's and clothing at markets
- Unrepentant importer of pirate DVD's and CD's jailed
- Cigarettes largely dealt with as a duty evasion issue



#### What do I see in practice?

- Have acted for both rights holders and importers
- Generally, only the "big" rights holders who are protecting themselves. A problem in itself.
- Many smaller importers are unwilling to use methods
  - process too hard
  - costs (security deposit)
  - lack of intelligence of risk areas
  - knowledge as to infringement
  - need for rights holders to prosecute
  - time to make decision to prosecute



# What do I see in practice?

- Customs authorities working hard but with limited resources and co-operation
- All submissions on Australian FTA negotiations put a premium on IP protection, especially at the border



#### Thoughts to assist Right Holders

- Realise that constrained by the WTO Agreement
- However, perhaps consider improvements through the APEC Initiative and the WCO Framework and Standards
- APEC establish a register of problem areas
  - share information
- Rights over goods being transhipped
- Focus more on export control
  - Rights holder able to have rights at source of export to register rights
  - Customs in port of export provide more information through reform of Export Documentation
  - Customs in port of export provide source of export once infringement established
  - Notices of potential breach



## Thoughts to Assist Right Holders cont....

- Review of Import Declaration
  - Include field where confirm that hold rights to use any copyright on trade mark
  - Create additional penalty for incorrect claim
- Better circulation of notices of objection to retailers or users of potential infringing goods
  - Websites consolidating information from various authorities
  - Work through other levels of Government who have authority over potential purchasers



# **Thoughts to Assist Right Holders**

- Profile and targeting of goods where could be infringement
  - Based on place of origin and past experience

Alter the AEO scheme to provide additional benefits to those with IP rights

- Contact persons in Customs authorities
- News on infringing imports/exports and seizures
- Mutual registration through a variety of countries
- Concessions on level of securities



# ANY QUESTIONS?